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II

106TH CONGRESS  
1ST SESSION

## S. 6

To amend the Public Health Service Act, the Employee Retirement Income Security Act of 1974, and the Internal Revenue Code of 1986 to protect consumers in managed care plans and other health coverage.

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### IN THE SENATE OF THE UNITED STATES

JANUARY 19, 1999

Mr. DASCHLE (for himself, Mr. KENNEDY, Mrs. BOXER, Mr. DODD, Mr. DORGAN, Mr. EDWARDS, Mr. CLELAND, Mr. REID, Mr. DURBIN, Mrs. MURRAY, Mr. AKAKA, Mr. WYDEN, Mr. HARKIN, Ms. MIKULSKI, Mr. LEAHY, Mr. REED, Mr. SARBANES, Mr. WELLSTONE, Mrs. FEINSTEIN, Mr. BYRD, Mr. ROCKEFELLER, Mr. KERRY, Mr. TORRICELLI, Mr. BINGAMAN, Mr. BRYAN, Mr. JOHNSON, Mr. LAUTENBERG, Mr. SCHUMER, and Mr. INOUE) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

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## A BILL

To amend the Public Health Service Act, the Employee Retirement Income Security Act of 1974, and the Internal Revenue Code of 1986 to protect consumers in managed care plans and other health coverage.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Patients’ Bill of Rights Act of 1999”.

1        (b) TABLE OF CONTENTS.—The table of contents of  
 2 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—HEALTH INSURANCE BILL OF RIGHTS

Subtitle A—Access to Care

- Sec. 101. Access to emergency care.
- Sec. 102. Offering of choice of coverage options under group health plans.
- Sec. 103. Choice of providers.
- Sec. 104. Access to specialty care.
- Sec. 105. Continuity of care.
- Sec. 106. Coverage for individuals participating in approved clinical trials.
- Sec. 107. Access to needed prescription drugs.
- Sec. 108. Adequacy of provider network.
- Sec. 109. Nondiscrimination in delivery of services.

Subtitle B—Quality Assurance

- Sec. 111. Internal quality assurance program.
- Sec. 112. Collection of standardized data.
- Sec. 113. Process for selection of providers.
- Sec. 114. Drug utilization program.
- Sec. 115. Standards for utilization review activities.
- Sec. 116. Health Care Quality Advisory Board.

Subtitle C—Patient Information

- Sec. 121. Patient information.
- Sec. 122. Protection of patient confidentiality.
- Sec. 123. Health insurance ombudsmen.

Subtitle D—Grievance and Appeals Procedures

- Sec. 131. Establishment of grievance process.
- Sec. 132. Internal appeals of adverse determinations.
- Sec. 133. External appeals of adverse determinations.

Subtitle E—Protecting the Doctor-Patient Relationship

- Sec. 141. Prohibition of interference with certain medical communications.
- Sec. 142. Prohibition against transfer of indemnification or improper incentive arrangements.
- Sec. 143. Additional rules regarding participation of health care professionals.
- Sec. 144. Protection for patient advocacy.

Subtitle F—Promoting Good Medical Practice

- Sec. 151. Promoting good medical practice.
- Sec. 152. Standards relating to benefits for certain breast cancer treatment.

Subtitle G—Definitions

- Sec. 191. Definitions.
- Sec. 192. Preemption; State flexibility; construction.

Sec. 193. Regulations.

**TITLE II—APPLICATION OF PATIENT PROTECTION STANDARDS  
TO GROUP HEALTH PLANS AND HEALTH INSURANCE COV-  
ERAGE UNDER PUBLIC HEALTH SERVICE ACT**

Sec. 201. Application to group health plans and group health insurance coverage.

Sec. 202. Application to individual health insurance coverage.

**TITLE III—AMENDMENTS TO THE EMPLOYEE RETIREMENT  
INCOME SECURITY ACT OF 1974**

Sec. 301. Application of patient protection standards to group health plans and group health insurance coverage under the Employee Retirement Income Security Act of 1974.

Sec. 302. ERISA preemption not to apply to certain actions involving health insurance policyholders.

**TITLE IV—APPLICATION TO GROUP HEALTH PLANS UNDER THE  
INTERNAL REVENUE CODE OF 1986**

Sec. 401. Amendments to the Internal Revenue Code of 1986.

**TITLE V—EFFECTIVE DATES; COORDINATION IN  
IMPLEMENTATION**

Sec. 501. Effective dates and related rules.

Sec. 502. Coordination in implementation.

**1 TITLE I—HEALTH INSURANCE**

**2 BILL OF RIGHTS**

**3 Subtitle A—Access to Care**

**4 SEC. 101. ACCESS TO EMERGENCY CARE.**

**5 (a) COVERAGE OF EMERGENCY SERVICES.—**

**6 (1) IN GENERAL.—**If a group health plan, or  
**7** health insurance coverage offered by a health insur-  
**8** ance issuer, provides any benefits with respect to  
**9** emergency services (as defined in paragraph (2)(B)),  
**10** the plan or issuer shall cover emergency services fur-  
**11** nished under the plan or coverage—

**12 (A)** without the need for any prior author-  
**13** ization determination;



1 (B) whether or not the health care pro-  
2 vider furnishing such services is a participating  
3 provider with respect to such services;

4 (C) in a manner so that, if such services  
5 are provided to a participant, beneficiary, or en-  
6 rollee by a nonparticipating health care provider  
7 without prior authorization by the plan or  
8 issuer, the participant, beneficiary, or enrollee  
9 is not liable for amounts that exceed the  
10 amounts of liability that would be incurred if  
11 the services were provided by a participating  
12 health care provider with prior authorization by  
13 the plan or issuer; and

14 (D) without regard to any other term or  
15 condition of such coverage (other than exclusion  
16 or coordination of benefits, or an affiliation or  
17 waiting period, permitted under section 2701 of  
18 the Public Health Service Act, section 701 of  
19 the Employee Retirement Income Security Act  
20 of 1974, or section 9801 of the Internal Reve-  
21 nue Code of 1986, and other than applicable  
22 cost-sharing).

23 (2) DEFINITIONS.—In this section:

24 (A) EMERGENCY MEDICAL CONDITION  
25 BASED ON PRUDENT LAYPERSON STANDARD.—

1           The term “emergency medical condition” means  
2           a medical condition manifesting itself by acute  
3           symptoms of sufficient severity (including se-  
4           vere pain) such that a prudent layperson, who  
5           possesses an average knowledge of health and  
6           medicine, could reasonably expect the absence  
7           of immediate medical attention to result in a  
8           condition described in clause (i), (ii), or (iii) of  
9           section 1867(e)(1)(A) of the Social Security  
10          Act.

11                   (B) EMERGENCY SERVICES.—The term  
12          “emergency services” means—

13                   (i) a medical screening examination  
14                   (as required under section 1867 of the So-  
15                   cial Security Act) that is within the capa-  
16                   bility of the emergency department of a  
17                   hospital, including ancillary services rou-  
18                   tinely available to the emergency depart-  
19                   ment to evaluate an emergency medical  
20                   condition (as defined in subparagraph  
21                   (A)), and

22                   (ii) within the capabilities of the staff  
23                   and facilities available at the hospital, such  
24                   further medical examination and treatment

1 as are required under section 1867 of such  
2 Act to stabilize the patient.

3 (b) REIMBURSEMENT FOR MAINTENANCE CARE AND  
4 POST-STABILIZATION CARE.—In the case of services  
5 (other than emergency services) for which benefits are  
6 available under a group health plan, or under health insur-  
7 ance coverage offered by a health insurance issuer, the  
8 plan or issuer shall provide for reimbursement with re-  
9 spect to such services provided to a participant, bene-  
10 ficiary, or enrollee other than through a participating  
11 health care provider in a manner consistent with sub-  
12 section (a)(1)(C) (and shall otherwise comply with the  
13 guidelines established under section 1852(d)(2) of the So-  
14 cial Security Act (relating to promoting efficient and time-  
15 ly coordination of appropriate maintenance and post-sta-  
16 bilization care of an enrollee after an enrollee has been  
17 determined to be stable), or, in the absence of guidelines  
18 under such section, such guidelines as the Secretary shall  
19 establish to carry out this subsection), if the services are  
20 maintenance care or post-stabilization care covered under  
21 such guidelines.

22 **SEC. 102. OFFERING OF CHOICE OF COVERAGE OPTIONS**  
23 **UNDER GROUP HEALTH PLANS.**

24 (a) REQUIREMENT.—

1           (1) OFFERING OF POINT-OF-SERVICE COV-  
2       ERAGE OPTION.—Except as provided in paragraph  
3       (2), if a group health plan (or health insurance cov-  
4       erage offered by a health insurance issuer in connec-  
5       tion with a group health plan) provides benefits only  
6       through participating health care providers, the plan  
7       or issuer shall offer the participant the option to  
8       purchase point-of-service coverage (as defined in  
9       subsection (b)) for all such benefits for which cov-  
10      erage is otherwise so limited. Such option shall be  
11      made available to the participant at the time of en-  
12      rollment under the plan or coverage and at such  
13      other times as the plan or issuer offers the partici-  
14      pant a choice of coverage options.

15           (2) EXCEPTION.—Paragraph (1) shall not  
16      apply with respect to a participant in a group health  
17      plan if the plan offers the participant a choice of  
18      health insurance coverage.

19           (b) POINT-OF-SERVICE COVERAGE DEFINED.—In  
20      this section, the term “point-of-service coverage” means,  
21      with respect to benefits covered under a group health plan  
22      or health insurance issuer, coverage of such benefits when  
23      provided by a nonparticipating health care provider. Such  
24      coverage need not include coverage of providers that the



1 plan or issuer excludes because of fraud, quality, or similar  
2 reasons.

3 (c) CONSTRUCTION.—Nothing in this section shall be  
4 construed—

5 (1) as requiring coverage for benefits for a par-  
6 ticular type of health care provider;

7 (2) as requiring an employer to pay any costs  
8 as a result of this section or to make equal contribu-  
9 tions with respect to different health coverage op-  
10 tions; or

11 (3) as preventing a group health plan or health  
12 insurance issuer from imposing higher premiums or  
13 cost-sharing on a participant for the exercise of a  
14 point-of-service coverage option.

15 (d) NO REQUIREMENT FOR GUARANTEED AVAIL-  
16 ABILITY.—If a health insurance issuer offers health insur-  
17 ance coverage that includes point-of-service coverage with  
18 respect to an employer solely in order to meet the require-  
19 ment of subsection (a), nothing in section 2711(a)(1)(A)  
20 of the Public Health Service Act shall be construed as re-  
21 quiring the offering of such coverage with respect to an-  
22 other employer.

23 **SEC. 103. CHOICE OF PROVIDERS.**

24 (a) PRIMARY CARE.—A group health plan, and a  
25 health insurance issuer that offers health insurance cov-



1 erage, shall permit each participant, beneficiary, and en-  
2 rollee to receive primary care from any participating pri-  
3 mary care provider who is available to accept such individ-  
4 ual.

5 (b) SPECIALISTS.—

6 (1) IN GENERAL.—Subject to paragraph (2), a  
7 group health plan and a health insurance issuer that  
8 offers health insurance coverage shall permit each  
9 participant, beneficiary, or enrollee to receive medi-  
10 cally necessary or appropriate specialty care, pursu-  
11 ant to appropriate referral procedures, from any  
12 qualified participating health care provider who is  
13 available to accept such individual for such care.

14 (2) LIMITATION.—Paragraph (1) shall not  
15 apply to specialty care if the plan or issuer clearly  
16 informs participants, beneficiaries, and enrollees of  
17 the limitations on choice of participating providers  
18 with respect to such care.

19 **SEC. 104. ACCESS TO SPECIALTY CARE.**

20 (a) OBSTETRICAL AND GYNECOLOGICAL CARE.—

21 (1) IN GENERAL.—If a group health plan, or a  
22 health insurance issuer in connection with the provi-  
23 sion of health insurance coverage, requires or pro-  
24 vides for a participant, beneficiary, or enrollee to  
25 designate a participating primary care provider—

1 (A) the plan or issuer shall permit such an  
2 individual who is a female to designate a par-  
3 ticipating physician who specializes in obstetrics  
4 and gynecology as the individual's primary care  
5 provider; and

6 (B) if such an individual has not des-  
7 ignated such a provider as a primary care pro-  
8 vider, the plan or issuer—

9 (i) may not require authorization or a  
10 referral by the individual's primary care  
11 provider or otherwise for coverage of rou-  
12 tine gynecological care (such as preventive  
13 women's health examinations) and preg-  
14 nancy-related services provided by a par-  
15 ticipating health care professional who spe-  
16 cializes in obstetrics and gynecology to the  
17 extent such care is otherwise covered, and

18 (ii) may treat the ordering of other  
19 gynecological care by such a participating  
20 health professional as the authorization of  
21 the primary care provider with respect to  
22 such care under the plan or coverage.

23 (2) CONSTRUCTION.—Nothing in paragraph  
24 (1)(B)(ii) shall waive any requirements of coverage

1 relating to medical necessity or appropriateness with  
2 respect to coverage of gynecological care so ordered.

3 (b) PEDIATRIC CARE.—If a group health plan, or a  
4 health insurance issuer in connection with the provision  
5 of health insurance coverage, requires or provides for a  
6 participant, beneficiary, or enrollee to designate a partici-  
7 pating primary care provider for a child of such partici-  
8 pant, beneficiary, or enrollee, the plan or issuer shall per-  
9 mit the participant, beneficiary, or enrollee to designate  
10 a physician who specializes in pediatrics as the child's pri-  
11 mary care provider.

12 (c) SPECIALTY CARE.—

13 (1) SPECIALTY CARE FOR COVERED SERV-  
14 ICES.—

15 (A) IN GENERAL.—If—

16 (i) an individual is a participant or  
17 beneficiary under a group health plan or  
18 an enrollee who is covered under health in-  
19 surance coverage offered by a health insur-  
20 ance issuer,

21 (ii) the individual has a condition or  
22 disease of sufficient seriousness and com-  
23 plexity to require treatment by a specialist,  
24 and

1 (iii) benefits for such treatment are  
2 provided under the plan or coverage,  
3 the plan or issuer shall make or provide for a  
4 referral to a specialist who is available and ac-  
5 cessible to provide the treatment for such condi-  
6 tion or disease.

7 (B) SPECIALIST DEFINED.—For purposes  
8 of this subsection, the term “specialist” means,  
9 with respect to a condition, a health care practi-  
10 tioner, facility, or center (such as a center of  
11 excellence) that has adequate expertise through  
12 appropriate training and experience (including,  
13 in the case of a child, appropriate pediatric ex-  
14 pertise) to provide high quality care in treating  
15 the condition.

16 (C) CARE UNDER REFERRAL.—A group  
17 health plan or health insurance issuer may re-  
18 quire that the care provided to an individual  
19 pursuant to such referral under subparagraph  
20 (A) be—

21 (i) pursuant to a treatment plan, only  
22 if the treatment plan is developed by the  
23 specialist and approved by the plan or  
24 issuer, in consultation with the designated  
25 primary care provider or specialist and the



individual (or the individual's designee),  
and

(ii) in accordance with applicable  
quality assurance and utilization review  
standards of the plan or issuer.

Nothing in this subsection shall be construed as  
preventing such a treatment plan for an individ-  
ual from requiring a specialist to provide the  
primary care provider with regular updates on  
the specialty care provided, as well as all nec-  
essary medical information.

(D) REFERRALS TO PARTICIPATING PRO-  
VIDERS.—A group health plan or health insur-  
ance issuer is not required under subparagraph  
(A) to provide for a referral to a specialist that  
is not a participating provider, unless the plan  
or issuer does not have an appropriate specialist  
that is available and accessible to treat the indi-  
vidual's condition and that is a participating  
provider with respect to such treatment.

(E) TREATMENT OF NONPARTICIPATING  
PROVIDERS.—If a plan or issuer refers an indi-  
vidual to a nonparticipating specialist pursuant  
to subparagraph (A), services provided pursu-  
ant to the approved treatment plan (if any)

1 shall be provided at no additional cost to the in-  
2 dividual beyond what the individual would oth-  
3 erwise pay for services received by such a spe-  
4 cialist that is a participating provider.

5 (2) SPECIALISTS AS PRIMARY CARE PROVID-  
6 ERS.—

7 (A) IN GENERAL.—A group health plan, or  
8 a health insurance issuer, in connection with  
9 the provision of health insurance coverage, shall  
10 have a procedure by which an individual who is  
11 a participant, beneficiary, or enrollee and who  
12 has an ongoing special condition (as defined in  
13 subparagraph (C)) may receive a referral to a  
14 specialist for such condition who shall be re-  
15 sponsible for and capable of providing and co-  
16 ordinating the individual's primary and spe-  
17 cialty care. If such an individual's care would  
18 most appropriately be coordinated by such a  
19 specialist, such plan or issuer shall refer the in-  
20 dividual to such specialist.

21 (B) TREATMENT AS PRIMARY CARE PRO-  
22 VIDER.—Such specialist shall be permitted to  
23 treat the individual without a referral from the  
24 individual's primary care provider and may au-  
25 thorize such referrals, procedures, tests, and

1 other medical services as the individual's pri-  
2 mary care provider would otherwise be per-  
3 mitted to provide or authorize, subject to the  
4 terms of the treatment plan (referred to in  
5 paragraph (1)(C)(i)).

6 (C) ONGOING SPECIAL CONDITION DE-  
7 FINED.—In this paragraph, the term “special  
8 condition” means a condition or disease that—

9 (i) is life-threatening, degenerative, or  
10 disabling, and

11 (ii) requires specialized medical care  
12 over a prolonged period of time.

13 (D) TERMS OF REFERRAL.—The provi-  
14 sions of subparagraphs (C) through (E) of  
15 paragraph (1) apply with respect to referrals  
16 under subparagraph (A) of this paragraph in  
17 the same manner as they apply to referrals  
18 under paragraph (1)(A).

19 (3) STANDING REFERRALS.—

20 (A) IN GENERAL.—A group health plan,  
21 and a health insurance issuer in connection  
22 with the provision of health insurance coverage,  
23 shall have a procedure by which an individual  
24 who is a participant, beneficiary, or enrollee  
25 and who has a condition that requires ongoing

1 care from a specialist may receive a standing  
2 referral to such specialist for treatment of such  
3 condition. If the plan or issuer, or if the pri-  
4 mary care provider in consultation with the  
5 medical director of the plan or issuer and the  
6 specialist (if any), determines that such a  
7 standing referral is appropriate, the plan or  
8 issuer shall make such a referral to such a spe-  
9 cialist.

10 (B) TERMS OF REFERRAL.—The provi-  
11 sions of subparagraphs (C) through (E) of  
12 paragraph (1) apply with respect to referrals  
13 under subparagraph (A) of this paragraph in  
14 the same manner as they apply to referrals  
15 under paragraph (1)(A).

16 **SEC. 105. CONTINUITY OF CARE.**

17 (a) IN GENERAL.—

18 (1) TERMINATION OF PROVIDER.—If a contract  
19 between a group health plan, or a health insurance  
20 issuer in connection with the provision of health in-  
21 surance coverage, and a health care provider is ter-  
22 minated (as defined in paragraph (3)), or benefits or  
23 coverage provided by a health care provider are ter-  
24 minated because of a change in the terms of pro-  
25 vider participation in a group health plan, and an in-



1 individual who is a participant, beneficiary, or enrollee  
2 in the plan or coverage is undergoing a course of  
3 treatment from the provider at the time of such ter-  
4 mination, the plan or issuer shall—

5 (A) notify the individual on a timely basis  
6 of such termination, and

7 (B) subject to subsection (c), permit the  
8 individual to continue or be covered with re-  
9 spect to the course of treatment with the pro-  
10 vider during a transitional period (provided  
11 under subsection (b)).

12 (2) TREATMENT OF TERMINATION OF CON-  
13 TRACT WITH HEALTH INSURANCE ISSUER.—If a  
14 contract for the provision of health insurance cov-  
15 erage between a group health plan and a health in-  
16 surance issuer is terminated and, as a result of such  
17 termination, coverage of services of a health care  
18 provider is terminated with respect to an individual,  
19 the provisions of paragraph (1) (and the succeeding  
20 provisions of this section) shall apply under the plan  
21 in the same manner as if there had been a contract  
22 between the plan and the provider that had been ter-  
23 minated, but only with respect to benefits that are  
24 covered under the plan after the contract termi-  
25 nation.

1           (3) TERMINATION.—In this section, the term  
2   “terminated” includes, with respect to a contract,  
3   the expiration or nonrenewal of the contract, but  
4   does not include a termination of the contract by the  
5   plan or issuer for failure to meet applicable quality  
6   standards or for fraud.

7   (b) TRANSITIONAL PERIOD.—

8           (1) IN GENERAL.—Except as provided in para-  
9   graphs (2) through (4), the transitional period under  
10   this subsection shall extend for at least 90 days from  
11   the date of the notice described in subsection  
12   (a)(1)(A) of the provider’s termination.

13          (2) INSTITUTIONAL CARE.—The transitional pe-  
14   riod under this subsection for institutional or inpa-  
15   tient care from a provider shall extend until the dis-  
16   charge or termination of the period of institutional-  
17   ization and also shall include institutional care pro-  
18   vided within a reasonable time of the date of termi-  
19   nation of the provider status if the care was sched-  
20   uled before the date of the announcement of the ter-  
21   mination of the provider status under subsection  
22   (a)(1)(A) or if the individual on such date was on  
23   an established waiting list or otherwise scheduled to  
24   have such care.

25          (3) PREGNANCY.—If—

1           (A) a participant, beneficiary, or enrollee  
2           has entered the second trimester of pregnancy  
3           at the time of a provider's termination of par-  
4           ticipation, and

5           (B) the provider was treating the preg-  
6           nancy before date of the termination,  
7           the transitional period under this subsection with re-  
8           spect to provider's treatment of the pregnancy shall  
9           extend through the provision of post-partum care di-  
10          rectly related to the delivery.

11          (4) TERMINAL ILLNESS.—If—

12           (A) a participant, beneficiary, or enrollee  
13           was determined to be terminally ill (as deter-  
14           mined under section 1861(dd)(3)(A) of the So-  
15           cial Security Act) at the time of a provider's  
16           termination of participation, and

17           (B) the provider was treating the terminal  
18           illness before the date of termination,  
19           the transitional period under this subsection shall  
20           extend for the remainder of the individual's life for  
21           care directly related to the treatment of the terminal  
22           illness.

23          (c) PERMISSIBLE TERMS AND CONDITIONS.—A  
24          group health plan or health insurance issuer may condi-  
25          tion coverage of continued treatment by a provider under

1 subsection (a)(1)(B) upon the provider agreeing to the fol-  
2 lowing terms and conditions:

3           (1) The provider agrees to accept reimburse-  
4           ment from the plan or issuer and individual involved  
5           (with respect to cost-sharing) at the rates applicable  
6           prior to the start of the transitional period as pay-  
7           ment in full (or, in the case described in subsection  
8           (a)(2), at the rates applicable under the replacement  
9           plan or issuer after the date of the termination of  
10          the contract with the health insurance issuer) and  
11          not to impose cost-sharing with respect to the indi-  
12          vidual in an amount that would exceed the cost-shar-  
13          ing that could have been imposed if the contract re-  
14          ferred to in subsection (a)(1) had not been termi-  
15          nated.

16           (2) The provider agrees to adhere to the quality  
17           assurance standards of the plan or issuer responsible  
18           for payment under paragraph (1) and to provide to  
19           such plan or issuer necessary medical information  
20           related to the care provided.

21           (3) The provider agrees otherwise to adhere to  
22           such plan's or issuer's policies and procedures, in-  
23           cluding procedures regarding referrals and obtaining  
24           prior authorization and providing services pursuant



1 to a treatment plan (if any) approved by the plan or  
2 issuer.

3 (d) CONSTRUCTION.—Nothing in this section shall be  
4 construed to require the coverage of benefits which would  
5 not have been covered if the provider involved remained  
6 a participating provider.

7 **SEC. 106. COVERAGE FOR INDIVIDUALS PARTICIPATING IN**  
8 **APPROVED CLINICAL TRIALS.**

9 (a) COVERAGE.—

10 (1) IN GENERAL.—If a group health plan, or  
11 health insurance issuer that is providing health in-  
12 surance coverage, provides coverage to a qualified in-  
13 dividual (as defined in subsection (b)), the plan or  
14 issuer—

15 (A) may not deny the individual participa-  
16 tion in the clinical trial referred to in subsection  
17 (b)(2);

18 (B) subject to subsection (c), may not deny  
19 (or limit or impose additional conditions on) the  
20 coverage of routine patient costs for items and  
21 services furnished in connection with participa-  
22 tion in the trial; and

23 (C) may not discriminate against the indi-  
24 vidual on the basis of the enrollee's participa-  
25 tion in such trial.

1           (2) EXCLUSION OF CERTAIN COSTS.—For pur-  
2       poses of paragraph (1)(B), routine patient costs do  
3       not include the cost of the tests or measurements  
4       conducted primarily for the purpose of the clinical  
5       trial involved.

6           (3) USE OF IN-NETWORK PROVIDERS.—If one  
7       or more participating providers is participating in a  
8       clinical trial, nothing in paragraph (1) shall be con-  
9       strued as preventing a plan or issuer from requiring  
10      that a qualified individual participate in the trial  
11      through such a participating provider if the provider  
12      will accept the individual as a participant in the  
13      trial.

14      (b) QUALIFIED INDIVIDUAL DEFINED.—For pur-  
15      poses of subsection (a), the term “qualified individual”  
16      means an individual who is a participant or beneficiary  
17      in a group health plan, or who is an enrollee under health  
18      insurance coverage, and who meets the following condi-  
19      tions:

20           (1)(A) The individual has a life-threatening or  
21      serious illness for which no standard treatment is ef-  
22      fective.

23           (B) The individual is eligible to participate in  
24      an approved clinical trial according to the trial pro-  
25      tocol with respect to treatment of such illness.

1           (C) The individual's participation in the trial  
2       offers meaningful potential for significant clinical  
3       benefit for the individual.

4           (2) Either—

5               (A) the referring physician is a participat-  
6       ing health care professional and has concluded  
7       that the individual's participation in such trial  
8       would be appropriate based upon the individual  
9       meeting the conditions described in paragraph  
10      (1); or

11              (B) the participant, beneficiary, or enrollee  
12      provides medical and scientific information es-  
13      tablishing that the individual's participation in  
14      such trial would be appropriate based upon the  
15      individual meeting the conditions described in  
16      paragraph (1).

17      (c) PAYMENT.—

18           (1) IN GENERAL.—Under this section a group  
19      health plan or health insurance issuer shall provide  
20      for payment for routine patient costs described in  
21      subsection (a)(2) but is not required to pay for costs  
22      of items and services that are reasonably expected  
23      (as determined by the Secretary) to be paid for by  
24      the sponsors of an approved clinical trial.

1           (2) PAYMENT RATE.—In the case of covered  
2 items and services provided by—

3           (A) a participating provider, the payment  
4 rate shall be at the agreed upon rate, or

5           (B) a nonparticipating provider, the pay-  
6 ment rate shall be at the rate the plan or issuer  
7 would normally pay for comparable services  
8 under subparagraph (A).

9       (d) APPROVED CLINICAL TRIAL DEFINED.—

10           (1) IN GENERAL.—In this section, the term  
11 “approved clinical trial” means a clinical research  
12 study or clinical investigation approved and funded  
13 (which may include funding through in-kind con-  
14 tributions) by one or more of the following:

15           (A) The National Institutes of Health.

16           (B) A cooperative group or center of the  
17 National Institutes of Health.

18           (C) Either of the following if the condi-  
19 tions described in paragraph (2) are met:

20           (i) The Department of Veterans Af-  
21 fairs.

22           (ii) The Department of Defense.

23           (2) CONDITIONS FOR DEPARTMENTS.—The  
24 conditions described in this paragraph, for a study  
25 or investigation conducted by a Department, are



1 that the study or investigation has been reviewed  
2 and approved through a system of peer review that  
3 the Secretary determines—

4 (A) to be comparable to the system of peer  
5 review of studies and investigations used by the  
6 National Institutes of Health, and

7 (B) assures unbiased review of the highest  
8 scientific standards by qualified individuals who  
9 have no interest in the outcome of the review.

10 (e) CONSTRUCTION.—Nothing in this section shall be  
11 construed to limit a plan's or issuer's coverage with re-  
12 spect to clinical trials.

13 **SEC. 107. ACCESS TO NEEDED PRESCRIPTION DRUGS.**

14 (a) IN GENERAL.—If a group health plan, or health  
15 insurance issuer that offers health insurance coverage,  
16 provides benefits with respect to prescription drugs but  
17 the coverage limits such benefits to drugs included in a  
18 formulary, the plan or issuer shall—

19 (1) ensure participation of participating physi-  
20 cians and pharmacists in the development of the for-  
21 mulary;

22 (2) disclose to providers and, disclose upon re-  
23 quest under section 121(c)(6) to participants, bene-  
24 ficiaries, and enrollees, the nature of the formulary  
25 restrictions; and

1           (3) consistent with the standards for a utiliza-  
2           tion review program under section 115, provide for  
3           exceptions from the formulary limitation when a  
4           non-formulary alternative is medically indicated.

5           (b) COVERAGE OF APPROVED DRUGS AND MEDICAL  
6           DEVICES.—

7           (1) IN GENERAL.—A group health plan (or  
8           health insurance coverage offered in connection with  
9           such a plan) that provides any coverage of prescrip-  
10          tion drugs or medical devices shall not deny coverage  
11          of such a drug or device on the basis that the use  
12          is investigational, if the use—

13           (A) in the case of a prescription drug—

14           (i) is included in the labeling author-  
15           ized by the application in effect for the  
16           drug pursuant to subsection (b) or (j) of  
17           section 505 of the Federal Food, Drug,  
18           and Cosmetic Act, without regard to any  
19           postmarketing requirements that may  
20           apply under such Act; or

21           (ii) is included in the labeling author-  
22           ized by the application in effect for the  
23           drug under section 351 of the Public  
24           Health Service Act, without regard to any

1 postmarketing requirements that may  
2 apply pursuant to such section; or

3 (B) in the case of a medical device, is in-  
4 cluded in the labeling authorized by a regula-  
5 tion under subsection (d) or (3) of section 513  
6 of the Federal Food, Drug, and Cosmetic Act,  
7 an order under subsection (f) of such section, or  
8 an application approved under section 515 of  
9 such Act, without regard to any postmarketing  
10 requirements that may apply under such Act.

11 (2) CONSTRUCTION.—Nothing in this sub-  
12 section shall be construed as requiring a group  
13 health plan (or health insurance coverage offered in  
14 connection with such a plan) to provide any coverage  
15 of prescription drugs or medical devices.

16 **SEC. 108. ADEQUACY OF PROVIDER NETWORK.**

17 (a) IN GENERAL.—Each group health plan, and each  
18 health insurance issuer offering health insurance coverage,  
19 that provides benefits, in whole or in part, through partici-  
20 pating health care providers shall have (in relation to the  
21 coverage) a sufficient number, distribution, and variety of  
22 qualified participating health care providers to ensure that  
23 all covered health care services, including specialty serv-  
24 ices, will be available and accessible in a timely manner  
25 to all participants, beneficiaries, and enrollees under the

1 plan or coverage. This subsection shall only apply to a  
2 plan's or issuer's application of restrictions on the partici-  
3 pation of health care providers in a network and shall not  
4 be construed as requiring a plan or issuer to create or  
5 establish new health care providers in an area.

6 (b) TREATMENT OF CERTAIN PROVIDERS.—The  
7 qualified health care providers under subsection (a) may  
8 include Federally qualified health centers, rural health  
9 clinics, migrant health centers, and other essential com-  
10 munity providers located in the service area of the plan  
11 or issuer and shall include such providers if necessary to  
12 meet the standards established to carry out such sub-  
13 section.

14 **SEC. 109. NONDISCRIMINATION IN DELIVERY OF SERVICES.**

15 (a) APPLICATION TO DELIVERY OF SERVICES.—Sub-  
16 ject to subsection (b), a group health plan, and health in-  
17 surance issuer in relation to health insurance coverage,  
18 may not discriminate against a participant, beneficiary, or  
19 enrollee in the delivery of health care services consistent  
20 with the benefits covered under the plan or coverage or  
21 as required by law based on race, color, ethnicity, national  
22 origin, religion, sex, age, mental or physical disability, sex-  
23 ual orientation, genetic information, or source of payment.

24 (b) CONSTRUCTION.—Nothing in subsection (a) shall  
25 be construed as relating to the eligibility to be covered,



1 or the offering (or guaranteeing the offer) of coverage,  
2 under a plan or health insurance coverage, the application  
3 of any pre-existing condition exclusion consistent with ap-  
4 plicable law, or premiums charged under such plan or cov-  
5 erage. Pursuant to section 192(b), except as provided in  
6 section 152, nothing in this title shall be construed as re-  
7 quiring a group health plan or health insurance issuer to  
8 provide specific benefits under the terms of such plan or  
9 coverage.

## 10 **Subtitle B—Quality Assurance**

### 11 **SEC. 111. INTERNAL QUALITY ASSURANCE PROGRAM.**

12 (a) REQUIREMENT.—A group health plan, and a  
13 health insurance issuer that offers health insurance cov-  
14 erage, shall establish and maintain an ongoing, internal  
15 quality assurance and continuous quality improvement  
16 program that meets the requirements of subsection (b).

17 (b) PROGRAM REQUIREMENTS.—The requirements of  
18 this subsection for a quality improvement program of a  
19 plan or issuer are as follows:

20 (1) ADMINISTRATION.—The plan or issuer has  
21 a separate identifiable unit with responsibility for  
22 administration of the program.

23 (2) WRITTEN PLAN.—The plan or issuer has a  
24 written plan for the program that is updated annu-  
25 ally and that specifies at least the following:

1 (A) The activities to be conducted.

2 (B) The organizational structure.

3 (C) The duties of the medical director.

4 (D) Criteria and procedures for the assess-  
5 ment of quality.

6 (3) SYSTEMATIC REVIEW.—The program pro-  
7 vides for systematic review of the type of health  
8 services provided, consistency of services provided  
9 with good medical practice, and patient outcomes.

10 (4) QUALITY CRITERIA.—The program—

11 (A) uses criteria that are based on per-  
12 formance and patient outcomes where feasible  
13 and appropriate;

14 (B) includes criteria that are directed spe-  
15 cifically at meeting the needs of at-risk popu-  
16 lations and covered individuals with chronic  
17 conditions or severe illnesses, including gender-  
18 specific criteria and pediatric-specific criteria  
19 where available and appropriate;

20 (C) includes methods for informing covered  
21 individuals of the benefit of preventive care and  
22 what specific benefits with respect to preventive  
23 care are covered under the plan or coverage;  
24 and

1 (D) makes available to the public a de-  
2 scription of the criteria used under subpara-  
3 graph (A).

4 (5) SYSTEM FOR REPORTING.—The program  
5 has procedures for reporting of possible quality con-  
6 cerns by providers and enrollees and for remedial ac-  
7 tions to correct quality problems, including written  
8 procedures for responding to concerns and taking  
9 appropriate corrective action.

10 (6) DATA ANALYSIS.—The program provides,  
11 using data that include the data collected under sec-  
12 tion 112, for an analysis of the plan's or issuer's  
13 performance on quality measures.

14 (7) DRUG UTILIZATION REVIEW.—The program  
15 provides for a drug utilization review program in ac-  
16 cordance with section 114.

17 (c) DEEMING.—For purposes of subsection (a), the  
18 requirements of—

19 (1) subsection (b) (other than paragraph (5))  
20 are deemed to be met with respect to a health insur-  
21 ance issuer that is a qualified health maintenance  
22 organization (as defined in section 1310(c) of the  
23 Public Health Service Act); or

24 (2) subsection (b) are deemed to be met with  
25 respect to a health insurance issuer that is accred-

1       ited by a national accreditation organization that the  
2       Secretary certifies as applying, as a condition of cer-  
3       tification, standards at least as stringent as those re-  
4       quired for a quality improvement program under  
5       subsection (b).

6       (d) VARIATION PERMITTED.—The Secretary may  
7       provide for variations in the application of the require-  
8       ments of this section to group health plans and health in-  
9       surance issuers based upon differences in the delivery sys-  
10      tem among such plans and issuers as the Secretary deems  
11      appropriate.

12      **SEC. 112. COLLECTION OF STANDARDIZED DATA.**

13      (a) IN GENERAL.—A group health plan and a health  
14      insurance issuer that offers health insurance coverage  
15      shall collect uniform quality data that include a minimum  
16      uniform data set described in subsection (b).

17      (b) MINIMUM UNIFORM DATA SET.—The Secretary  
18      shall specify (and may from time to time update) the data  
19      required to be included in the minimum uniform data set  
20      under subsection (a) and the standard format for such  
21      data. Such data shall include at least—

22              (1) aggregate utilization data;

23              (2) data on the demographic characteristics of  
24      participants, beneficiaries, and enrollees;



(3) data on disease-specific and age-specific mortality rates and (to the extent feasible) morbidity rates of such individuals;

(4) data on satisfaction (including satisfaction with respect to services to children) of such individuals, including data on voluntary disenrollment and grievances; and

(5) data on quality indicators and health outcomes, including, to the extent feasible and appropriate, data on pediatric cases and on a gender-specific basis.

(c) AVAILABILITY.—A summary of the data collected under subsection (a) shall be disclosed under section 121(b)(9). The Secretary shall be provided access to all the data so collected.

(d) VARIATION PERMITTED.—The Secretary may provide for variations in the application of the requirements of this section to group health plans and health insurance issuers based upon differences in the delivery system among such plans and issuers as the Secretary deems appropriate.

(e) EXCEPTION FOR NON-MEDICAL, RELIGIOUS CARE PROVIDERS.—The requirements of subsection (a), insofar as they may apply to a provider of health care, do not apply to a provider that provides no medical care

1 and that provides only a religious method of healing or  
2 religious nonmedical nursing care.

3 **SEC. 113. PROCESS FOR SELECTION OF PROVIDERS.**

4 (a) IN GENERAL.—A group health plan and a health  
5 insurance issuer that offers health insurance coverage  
6 shall, if it provides benefits through participating health  
7 care professionals, have a written process for the selection  
8 of participating health care professionals, including mini-  
9 mum professional requirements.

10 (b) VERIFICATION OF BACKGROUND.—Such process  
11 shall include verification of a health care provider's license  
12 and a history of suspension or revocation.

13 (c) RESTRICTION.—Such process shall not use a  
14 high-risk patient base or location of a provider in an area  
15 with residents with poorer health status as a basis for ex-  
16 cluding providers from participation.

17 (d) NONDISCRIMINATION BASED ON LICENSURE.—

18 (1) IN GENERAL.—Such process shall not dis-  
19 criminate with respect to participation or indem-  
20 nification as to any provider who is acting within the  
21 scope of the provider's license or certification under  
22 applicable State law, solely on the basis of such li-  
23 cense or certification.

24 (2) CONSTRUCTION.—Paragraph (1) shall not  
25 be construed—

(A) as requiring the coverage under a plan or coverage of particular benefits or services or to prohibit a plan or issuer from including providers only to the extent necessary to meet the needs of the plan's or issuer's participants, beneficiaries, or enrollees or from establishing any measure designed to maintain quality and control costs consistent with the responsibilities of the plan or issuer; or

(B) to override any State licensure or scope-of-practice law.

(e) GENERAL NONDISCRIMINATION.—

(1) IN GENERAL.—Subject to paragraph (2), such process shall not discriminate with respect to selection of a health care professional to be a participating health care provider, or with respect to the terms and conditions of such participation, based on the professional's race, color, religion, sex, national origin, age, sexual orientation, or disability (consistent with the Americans with Disabilities Act of 1990).

(2) RULES.—The appropriate Secretary may establish such definitions, rules, and exceptions as may be appropriate to carry out paragraph (1), taking into account comparable definitions, rules, and

1 exceptions in effect under employment-based non-  
2 discrimination laws and regulations that relate to  
3 each of the particular bases for discrimination de-  
4 scribed in such paragraph.

5 **SEC. 114. DRUG UTILIZATION PROGRAM.**

6 A group health plan, and a health insurance issuer  
7 that provides health insurance coverage, that includes ben-  
8 efits for prescription drugs shall establish and maintain,  
9 as part of its internal quality assurance and continuous  
10 quality improvement program under section 111, a drug  
11 utilization program which—

12 (1) encourages appropriate use of prescription  
13 drugs by participants, beneficiaries, and enrollees  
14 and providers, and

15 (2) takes appropriate action to reduce the inci-  
16 dence of improper drug use and adverse drug reac-  
17 tions and interactions.

18 **SEC. 115. STANDARDS FOR UTILIZATION REVIEW ACTIVI-**  
19 **TIES.**

20 (a) COMPLIANCE WITH REQUIREMENTS.—

21 (1) IN GENERAL.—A group health plan, and a  
22 health insurance issuer that provides health insur-  
23 ance coverage, shall conduct utilization review activi-  
24 ties in connection with the provision of benefits  
25 under such plan or coverage only in accordance with



1 a utilization review program that meets the require-  
2 ments of this section.

3 (2) USE OF OUTSIDE AGENTS.—Nothing in this  
4 section shall be construed as preventing a group  
5 health plan or health insurance issuer from arrang-  
6 ing through a contract or otherwise for persons or  
7 entities to conduct utilization review activities on be-  
8 half of the plan or issuer, so long as such activities  
9 are conducted in accordance with a utilization review  
10 program that meets the requirements of this section.

11 (3) UTILIZATION REVIEW DEFINED.—For pur-  
12 poses of this section, the terms “utilization review”  
13 and “utilization review activities” mean procedures  
14 used to monitor or evaluate the clinical necessity,  
15 appropriateness, efficacy, or efficiency of health care  
16 services, procedures or settings, and includes pro-  
17 spective review, concurrent review, second opinions,  
18 case management, discharge planning, or retrospec-  
19 tive review.

20 (b) WRITTEN POLICIES AND CRITERIA.—

21 (1) WRITTEN POLICIES.—A utilization review  
22 program shall be conducted consistent with written  
23 policies and procedures that govern all aspects of the  
24 program.

25 (2) USE OF WRITTEN CRITERIA.—

1 (A) IN GENERAL.—Such a program shall  
2 utilize written clinical review criteria developed  
3 pursuant to the program with the input of ap-  
4 propriate physicians. Such criteria shall include  
5 written clinical review criteria described in sec-  
6 tion 111(b)(4)(B).

7 (B) CONTINUING USE OF STANDARDS IN  
8 RETROSPECTIVE REVIEW.—If a health care  
9 service has been specifically pre-authorized or  
10 approved for an enrollee under such a program,  
11 the program shall not, pursuant to retrospective  
12 review, revise or modify the specific standards,  
13 criteria, or procedures used for the utilization  
14 review for procedures, treatment, and services  
15 delivered to the enrollee during the same course  
16 of treatment.

17 (c) CONDUCT OF PROGRAM ACTIVITIES.—

18 (1) ADMINISTRATION BY HEALTH CARE PRO-  
19 FESSIONALS.—A utilization review program shall be  
20 administered by qualified health care professionals  
21 who shall oversee review decisions. In this sub-  
22 section, the term “health care professional” means a  
23 physician or other health care practitioner licensed,  
24 accredited, or certified to perform specified health  
25 services consistent with State law.

(2) USE OF QUALIFIED, INDEPENDENT PERSONNEL.—

(A) IN GENERAL.—A utilization review program shall provide for the conduct of utilization review activities only through personnel who are qualified and, to the extent required, who have received appropriate training in the conduct of such activities under the program.

(B) PEER REVIEW OF SAMPLE OF ADVERSE CLINICAL DETERMINATIONS.—Such a program shall provide that clinical peers (as defined in section 191(c)(2)) shall evaluate the clinical appropriateness of at least a sample of adverse clinical determinations.

(C) PROHIBITION OF CONTINGENT COMPENSATION ARRANGEMENTS.—Such a program shall not, with respect to utilization review activities, permit or provide compensation or anything of value to its employees, agents, or contractors in a manner that—

(i) provides incentives, direct or indirect, for such persons to make inappropriate review decisions, or

1 (ii) is based, directly or indirectly, on  
2 the quantity or type of adverse determina-  
3 tions rendered.

4 (D) PROHIBITION OF CONFLICTS.—Such a  
5 program shall not permit a health care profes-  
6 sional who provides health care services to an  
7 individual to perform utilization review activi-  
8 ties in connection with the health care services  
9 being provided to the individual.

10 (3) ACCESSIBILITY OF REVIEW.—Such a pro-  
11 gram shall provide that appropriate personnel per-  
12 forming utilization review activities under the pro-  
13 gram are reasonably accessible by toll-free telephone  
14 during normal business hours to discuss patient care  
15 and allow response to telephone requests, and that  
16 appropriate provision is made to receive and respond  
17 promptly to calls received during other hours.

18 (4) LIMITS ON FREQUENCY.—Such a program  
19 shall not provide for the performance of utilization  
20 review activities with respect to a class of services  
21 furnished to an individual more frequently than is  
22 reasonably required to assess whether the services  
23 under review are medically necessary or appropriate.

24 (5) LIMITATION ON INFORMATION REQUESTS.—  
25 Under such a program, information shall be required



1 to be provided by health care providers only to the  
2 extent it is necessary to perform the utilization re-  
3 view activity involved.

4 (d) DEADLINE FOR DETERMINATIONS.—

5 (1) PRIOR AUTHORIZATION SERVICES.—Except  
6 as provided in paragraph (2), in the case of a utili-  
7 zation review activity involving the prior authoriza-  
8 tion of health care items and services for an individ-  
9 ual, the utilization review program shall make a de-  
10 termination concerning such authorization, and pro-  
11 vide notice of the determination to the individual or  
12 the individual's designee and the individual's health  
13 care provider by telephone and in printed form, as  
14 soon as possible in accordance with the medical ex-  
15 igencies of the cases, and in no event later than 3  
16 business days after the date of receipt of information  
17 that is reasonably necessary to make such deter-  
18 mination.

19 (2) CONTINUED CARE.—In the case of a utiliza-  
20 tion review activity involving authorization for con-  
21 tinued or extended health care services for an indi-  
22 vidual, or additional services for an individual under-  
23 going a course of continued treatment prescribed by  
24 a health care provider, the utilization review pro-  
25 gram shall make a determination concerning such

1 authorization, and provide notice of the determina-  
2 tion to the individual or the individual's designee  
3 and the individual's health care provider by tele-  
4 phone and in printed form, as soon as possible in ac-  
5 cordance with the medical exigencies of the cases,  
6 and in no event later than 1 business day after the  
7 date of receipt of information that is reasonably nec-  
8 essary to make such determination. Such notice shall  
9 include, with respect to continued or extended health  
10 care services, the number of extended services ap-  
11 proved, the new total of approved services, the date  
12 of onset of services, and the next review date, if any.

13 (3) PREVIOUSLY PROVIDED SERVICES.—In the  
14 case of a utilization review activity involving retro-  
15 spective review of health care services previously pro-  
16 vided for an individual, the utilization review pro-  
17 gram shall make a determination concerning such  
18 services, and provide notice of the determination to  
19 the individual or the individual's designee and the  
20 individual's health care provider by telephone and in  
21 printed form, within 30 days of the date of receipt  
22 of information that is reasonably necessary to make  
23 such determination.

24 (4) REFERENCE TO SPECIAL RULES FOR EMER-  
25 GENCY SERVICES, MAINTENANCE CARE, AND POST-

1 STABILIZATION CARE.—For waiver of prior author-  
2 ization requirements in certain cases involving emer-  
3 gency services and maintenance care and post-sta-  
4 bilization care, see subsections (a)(1) and (b) of sec-  
5 tion 101, respectively.

6 (e) NOTICE OF ADVERSE DETERMINATIONS.—

7 (1) IN GENERAL.—Notice of an adverse deter-  
8 mination under a utilization review program shall be  
9 provided in printed form and shall include—

10 (A) the reasons for the determination (in-  
11 cluding the clinical rationale);

12 (B) instructions on how to initiate an ap-  
13 peal under section 132; and

14 (C) notice of the availability, upon request  
15 of the individual (or the individual's designee)  
16 of the clinical review criteria relied upon to  
17 make such determination.

18 (2) SPECIFICATION OF ANY ADDITIONAL INFOR-  
19 MATION.—Such a notice shall also specify what (if  
20 any) additional necessary information must be pro-  
21 vided to, or obtained by, the person making the de-  
22 termination in order to make a decision on such an  
23 appeal.

1 **SEC. 116. HEALTH CARE QUALITY ADVISORY BOARD.**

2 (a) ESTABLISHMENT.—The President shall establish  
3 an advisory board to provide information to Congress and  
4 the administration on issues relating to quality monitoring  
5 and improvement in the health care provided under group  
6 health plans and health insurance coverage.

7 (b) NUMBER AND APPOINTMENT.—The advisory  
8 board shall be composed of the Secretary of Health and  
9 Human Services (or the Secretary's designee), the Sec-  
10 retary of Labor (or the Secretary's designee), and 20 addi-  
11 tional members appointed by the President, in consulta-  
12 tion with the Majority and Minority Leaders of the Senate  
13 and House of Representatives. The members so appointed  
14 shall include individuals with expertise in—

- 15 (1) consumer needs;
- 16 (2) education and training of health profes-  
17 sionals;
- 18 (3) health care services;
- 19 (4) health plan management;
- 20 (5) health care accreditation, quality assurance,  
21 improvement, measurement, and oversight;
- 22 (6) medical practice, including practicing physi-  
23 cians;
- 24 (7) prevention and public health; and
- 25 (8) public and private group purchasing for  
26 small and large employers or groups.



1 (c) DUTIES.—The advisory board shall—

2 (1) identify, update, and disseminate measures  
3 of health care quality for group health plans and  
4 health insurance issuers, including network and non-  
5 network plans;

6 (2) advise the Secretary on the development  
7 and maintenance of the minimum data set in section  
8 112(b); and

9 (3) advise the Secretary on standardized for-  
10 mats for information on group health plans and  
11 health insurance coverage.

12 The measures identified under paragraph (1) may be used  
13 on a voluntary basis by such plans and issuers. In carrying  
14 out paragraph (1), the advisory board shall consult and  
15 cooperate with national health care standard setting bod-  
16 ies which define quality indicators, the Agency for Health  
17 Care Policy and Research, the Institute of Medicine, and  
18 other public and private entities that have expertise in  
19 health care quality.

20 (d) REPORT.—The advisory board shall provide an  
21 annual report to Congress and the President on the qual-  
22 ity of the health care in the United States and national  
23 and regional trends in health care quality. Such report  
24 shall include a description of determinants of health care

1 quality and measurements of practice and quality varia-  
2 bility within the United States.

3 (e) SECRETARIAL CONSULTATION.—In serving on  
4 the advisory board, the Secretaries of Health and Human  
5 Services and Labor (or their designees) shall consult with  
6 the Secretaries responsible for other Federal health insur-  
7 ance and health care programs.

8 (f) VACANCIES.—Any vacancy on the board shall be  
9 filled in such manner as the original appointment. Mem-  
10 bers of the board shall serve without compensation but  
11 shall be reimbursed for travel, subsistence, and other nec-  
12 essary expenses incurred by them in the performance of  
13 their duties. Administrative support, scientific support,  
14 and technical assistance for the advisory board shall be  
15 provided by the Secretary of Health and Human Services.

16 (g) CONTINUATION.—Section 14(a)(2)(B) of the  
17 Federal Advisory Committee Act (5 U.S.C. App.; relating  
18 to the termination of advisory committees) shall not apply  
19 to the advisory board.

## 20 **Subtitle C—Patient Information**

### 21 **SEC. 121. PATIENT INFORMATION.**

22 (a) DISCLOSURE REQUIREMENT.—

23 (1) GROUP HEALTH PLANS.—A group health  
24 plan shall—

1           (A) provide to participants and bene-  
2           ficiaries at the time of initial coverage under  
3           the plan (or the effective date of this section, in  
4           the case of individuals who are participants or  
5           beneficiaries as of such date), and at least an-  
6           nually thereafter, the information described in  
7           subsection (b) in printed form;

8           (B) provide to participants and bene-  
9           ficiaries, within a reasonable period (as speci-  
10          fied by the appropriate Secretary) before or  
11          after the date of significant changes in the in-  
12          formation described in subsection (b), informa-  
13          tion in printed form on such significant  
14          changes; and

15          (C) upon request, make available to par-  
16          ticipants and beneficiaries, the applicable au-  
17          thority, and prospective participants and bene-  
18          ficiaries, the information described in sub-  
19          section (b) or (c) in printed form.

20          (2) HEALTH INSURANCE ISSUERS.—A health  
21          insurance issuer in connection with the provision of  
22          health insurance coverage shall—

23                (A) provide to individuals enrolled under  
24                such coverage at the time of enrollment, and at

1           least annually thereafter, the information de-  
2           scribed in subsection (b) in printed form;

3                   (B) provide to enrollees, within a reason-  
4           able period (as specified by the appropriate Sec-  
5           retary) before or after the date of significant  
6           changes in the information described in sub-  
7           section (b), information in printed form on such  
8           significant changes; and

9                   (C) upon request, make available to the  
10          applicable authority, to individuals who are pro-  
11          spective enrollees, and to the public the infor-  
12          mation described in subsection (b) or (c) in  
13          printed form.

14          (b) INFORMATION PROVIDED.—The information de-  
15          scribed in this subsection with respect to a group health  
16          plan or health insurance coverage offered by a health in-  
17          surance issuer includes the following:

18                   (1) SERVICE AREA.—The service area of the  
19          plan or issuer.

20                   (2) BENEFITS.—Benefits offered under the  
21          plan or coverage, including—

22                           (A) covered benefits, including benefit lim-  
23                           its and coverage exclusions;

24                           (B) cost sharing, such as deductibles, coin-  
25                           surance, and copayment amounts, including any



liability for balance billing, any maximum limitations on out of pocket expenses, and the maximum out of pocket costs for services that are provided by non participating providers or that are furnished without meeting the applicable utilization review requirements;

(C) the extent to which benefits may be obtained from nonparticipating providers;

(D) the extent to which a participant, beneficiary, or enrollee may select from among participating providers and the types of providers participating in the plan or issuer network;

(E) process for determining experimental coverage; and

(F) use of a prescription drug formulary.

(3) ACCESS.—A description of the following:

(A) The number, mix, and distribution of providers under the plan or coverage.

(B) Out-of-network coverage (if any) provided by the plan or coverage.

(C) Any point-of-service option (including any supplemental premium or cost-sharing for such option).

(D) The procedures for participants, beneficiaries, and enrollees to select, access, and

1 change participating primary and specialty pro-  
2 viders.

3 (E) The rights and procedures for obtain-  
4 ing referrals (including standing referrals) to  
5 participating and nonparticipating providers.

6 (F) The name, address, and telephone  
7 number of participating health care providers  
8 and an indication of whether each such provider  
9 is available to accept new patients.

10 (G) Any limitations imposed on the selec-  
11 tion of qualifying participating health care pro-  
12 viders, including any limitations imposed under  
13 section 103(b)(2).

14 (H) How the plan or issuer addresses the  
15 needs of participants, beneficiaries, and enroll-  
16 ees and others who do not speak English or  
17 who have other special communications needs in  
18 accessing providers under the plan or coverage,  
19 including the provision of information described  
20 in this subsection and subsection (c) to such in-  
21 dividuals and including the provision of infor-  
22 mation in a language other than English if 5  
23 percent of the number of participants, bene-  
24 ficiaries, and enrollees communicate in that lan-  
25 guage instead of English.

1           (4) OUT-OF-AREA COVERAGE.—Out-of-area cov-  
2           erage provided by the plan or issuer.

3           (5) EMERGENCY COVERAGE.—Coverage of  
4           emergency services, including—

5                 (A) the appropriate use of emergency serv-  
6                 ices, including use of the 911 telephone system  
7                 or its local equivalent in emergency situations  
8                 and an explanation of what constitutes an  
9                 emergency situation;

10                (B) the process and procedures of the plan  
11                or issuer for obtaining emergency services; and

12                (C) the locations of (i) emergency depart-  
13                ments, and (ii) other settings, in which plan  
14                physicians and hospitals provide emergency  
15                services and post-stabilization care.

16           (6) PERCENTAGE OF PREMIUMS USED FOR  
17           BENEFITS (LOSS-RATIOS).—In the case of health in-  
18           surance coverage only (and not with respect to group  
19           health plans that do not provide coverage through  
20           health insurance coverage), a description of the over-  
21           all loss-ratio for the coverage (as defined in accord-  
22           ance with rules established or recognized by the Sec-  
23           retary of Health and Human Services).

24           (7) PRIOR AUTHORIZATION RULES.—Rules re-  
25           garding prior authorization or other review require-

1       ments that could result in noncoverage or non-  
2       payment.

3               (8) GRIEVANCE AND APPEALS PROCEDURES.—

4       All appeal or grievance rights and procedures under  
5       the plan or coverage, including the method for filing  
6       grievances and the time frames and circumstances  
7       for acting on grievances and appeals, who is the ap-  
8       plicable authority with respect to the plan or issuer,  
9       and the availability of assistance through an om-  
10      budsman to individuals in relation to group health  
11      plans and health insurance coverage.

12              (9) QUALITY ASSURANCE.—A summary descrip-  
13      tion of the data on quality collected under section  
14      112(a), including a summary description of the data  
15      on satisfaction of participants, beneficiaries, and en-  
16      rollees (including data on individual voluntary  
17      disenrollment and grievances and appeals) described  
18      in section 112(b)(4).

19              (10) SUMMARY OF PROVIDER FINANCIAL IN-  
20      CENTIVES.—A summary description of the informa-  
21      tion on the types of financial payment incentives  
22      (described in section 1852(j)(4) of the Social Secu-  
23      rity Act) provided by the plan or issuer under the  
24      coverage.



1           (11) INFORMATION ON ISSUER.—Notice of ap-  
2       propriate mailing addresses and telephone numbers  
3       to be used by participants, beneficiaries, and enroll-  
4       ees in seeking information or authorization for treat-  
5       ment.

6           (12) AVAILABILITY OF INFORMATION ON RE-  
7       QUEST.—Notice that the information described in  
8       subsection (c) is available upon request.

9       (c) INFORMATION MADE AVAILABLE UPON RE-  
10      QUEST.—The information described in this subsection is  
11      the following:

12           (1) UTILIZATION REVIEW ACTIVITIES.—A de-  
13      scription of procedures used and requirements (in-  
14      cluding circumstances, time frames, and appeal  
15      rights) under any utilization review program under  
16      section 115, including under any drug formulary  
17      program under section 107.

18           (2) GRIEVANCE AND APPEALS INFORMATION.—  
19      Information on the number of grievances and ap-  
20      peals and on the disposition in the aggregate of such  
21      matters.

22           (3) METHOD OF PHYSICIAN COMPENSATION.—  
23      An overall summary description as to the method of  
24      compensation of participating physicians, including  
25      information on the types of financial payment incen-

1       tives (described in section 1852(j)(4) of the Social  
2       Security Act) provided by the plan or issuer under  
3       the coverage.

4           (4) SPECIFIC INFORMATION ON CREDENTIALS  
5       OF PARTICIPATING PROVIDERS.—In the case of each  
6       participating provider, a description of the creden-  
7       tials of the provider.

8           (5) CONFIDENTIALITY POLICIES AND PROCE-  
9       DURES.—A description of the policies and proce-  
10      dures established to carry out section 122.

11          (6) FORMULARY RESTRICTIONS.—A description  
12      of the nature of any drug formula restrictions.

13          (7) PARTICIPATING PROVIDER LIST.—A list of  
14      current participating health care providers.

15      (d) FORM OF DISCLOSURE.—

16          (1) UNIFORMITY.—Information required to be  
17      disclosed under this section shall be provided in ac-  
18      cordance with uniform, national reporting standards  
19      specified by the Secretary, after consultation with  
20      applicable State authorities, so that prospective en-  
21      rollees may compare the attributes of different  
22      issuers and coverage offered within an area.

23          (2) INFORMATION INTO HANDBOOK.—Nothing  
24      in this section shall be construed as preventing a  
25      group health plan or health insurance issuer from

1 making the information under subsections (b) and  
2 (c) available to participants, beneficiaries, and en-  
3 rollees through an enrollee handbook or similar pub-  
4 lication.

5 (3) UPDATING PARTICIPATING PROVIDER IN-  
6 FORMATION.—The information on participating  
7 health care providers described in subsection  
8 (b)(3)(C) shall be updated within such reasonable  
9 period as determined appropriate by the Secretary.  
10 Nothing in this section shall prevent an issuer from  
11 changing or updating other information made avail-  
12 able under this section.

13 (e) CONSTRUCTION.—Nothing in this section shall be  
14 construed as requiring public disclosure of individual con-  
15 tracts or financial arrangements between a group health  
16 plan or health insurance issuer and any provider.

17 **SEC. 122. PROTECTION OF PATIENT CONFIDENTIALITY.**

18 Insofar as a group health plan, or a health insurance  
19 issuer that offers health insurance coverage, maintains  
20 medical records or other health information regarding par-  
21 ticipants, beneficiaries, and enrollees, the plan or issuer  
22 shall establish procedures—

23 (1) to safeguard the privacy of any individually  
24 identifiable enrollee information;

- 1           (2) to maintain such records and information in  
2           a manner that is accurate and timely, and  
3           (3) to assure timely access of such individuals  
4           to such records and information.

5 **SEC. 123. HEALTH INSURANCE OMBUDSMEN.**

6           (a) IN GENERAL.—Each State that obtains a grant  
7           under subsection (c) shall provide for creation and oper-  
8           ation of a Health Insurance Ombudsman through a con-  
9           tract with a not-for-profit organization that operates inde-  
10          pendent of group health plans and health insurance  
11          issuers. Such Ombudsman shall be responsible for at least  
12          the following:

13                (1) To assist consumers in the State in choos-  
14                ing among health insurance coverage or among cov-  
15                erage options offered within group health plans.

16                (2) To provide counseling and assistance to en-  
17                rollees dissatisfied with their treatment by health in-  
18                surance issuers and group health plans in regard to  
19                such coverage or plans and with respect to griev-  
20                ances and appeals regarding determinations under  
21                such coverage or plans.

22           (b) FEDERAL ROLE.—In the case of any State that  
23           does not provide for such an Ombudsman under sub-  
24           section (a), the Secretary shall provide for the creation  
25           and operation of a Health Insurance Ombudsman through



1 a contract with a not-for-profit organization that operates  
 2 independent of group health plans and health insurance  
 3 issuers and that is responsible for carrying out with re-  
 4 spect to that State the functions otherwise provided under  
 5 subsection (a) by a Health Insurance Ombudsman.

6 (c) AUTHORIZATION OF APPROPRIATIONS.—There  
 7 are authorized to be appropriated to the Secretary of  
 8 Health and Human Services such amounts as may be nec-  
 9 essary to provide for grants to States for contracts for  
 10 Health Insurance Ombudsmen under subsection (a) or  
 11 contracts for such Ombudsmen under subsection (b).

12 (d) CONSTRUCTION.—Nothing in this section shall be  
 13 construed to prevent the use of other forms of enrollee  
 14 assistance.

## 15 **Subtitle D—Grievance and Appeals** 16 **Procedures**

### 17 **SEC. 131. ESTABLISHMENT OF GRIEVANCE PROCESS.**

18 (a) ESTABLISHMENT OF GRIEVANCE SYSTEM.—

19 (1) IN GENERAL.—A group health plan, and a  
 20 health insurance issuer in connection with the provi-  
 21 sion of health insurance coverage, shall establish and  
 22 maintain a system to provide for the presentation  
 23 and resolution of oral and written grievances  
 24 brought by individuals who are participants, bene-  
 25 ficiaries, or enrollees, or health care providers or

1 other individuals acting on behalf of an individual  
2 and with the individual's consent, regarding any as-  
3 pect of the plan's or issuer's services.

4 (2) SCOPE.—The system shall include griev-  
5 ances regarding access to and availability of services,  
6 quality of care, choice and accessibility of providers,  
7 network adequacy, and compliance with the require-  
8 ments of this title.

9 (b) GRIEVANCE SYSTEM.—Such system shall include  
10 the following components with respect to individuals who  
11 are participants, beneficiaries, or enrollees:

12 (1) Written notification to all such individuals  
13 and providers of the telephone numbers and business  
14 addresses of the plan or issuer personnel responsible  
15 for resolution of grievances and appeals.

16 (2) A system to record and document, over a  
17 period of at least 3 previous years, all grievances  
18 and appeals made and their status.

19 (3) A process providing for timely processing  
20 and resolution of grievances.

21 (4) Procedures for follow-up action, including  
22 the methods to inform the person making the griev-  
23 ance of the resolution of the grievance.

(5) Notification to the continuous quality improvement program under section 111(a) of all grievances and appeals relating to quality of care.

**SEC. 132. INTERNAL APPEALS OF ADVERSE DETERMINATIONS.**

**(a) RIGHT OF APPEAL.—**

(1) IN GENERAL.—A participant or beneficiary in a group health plan, and an enrollee in health insurance coverage offered by a health insurance issuer, and any provider or other person acting on behalf of such an individual with the individual's consent, may appeal any appealable decision (as defined in paragraph (2)) under the procedures described in this section and (to the extent applicable) section 133. Such individuals and providers shall be provided with a written explanation of the appeal process and the determination upon the conclusion of the appeals process and as provided in section 121(b)(8).

(2) APPEALABLE DECISION DEFINED.—In this section, the term “appealable decision” means any of the following:

(A) Denial, reduction, or termination of, or failure to provide or make payment (in whole or in part) for a benefit, including a failure to

1 cover an item or service for which benefits are  
2 otherwise provided because it is determined to  
3 be experimental or investigational or not medi-  
4 cally necessary or appropriate.

5 (B) Failure to provide coverage of emer-  
6 gency services or reimbursement of mainte-  
7 nance care or post-stabilization care under sec-  
8 tion 101.

9 (C) Failure to provide a choice of provider  
10 under section 103.

11 (D) Failure to provide qualified health care  
12 providers under section 103.

13 (E) Failure to provide access to specialty  
14 and other care under section 104.

15 (F) Failure to provide continuation of care  
16 under section 105.

17 (G) Failure to provide coverage of routine  
18 patient costs in connection with an approval  
19 clinical trial under section 106.

20 (H) Failure to provide access to needed  
21 drugs under section 107(a)(3) or 107(b).

22 (I) Discrimination in delivery of services in  
23 violation of section 109.

24 (J) An adverse determination under a utili-  
25 zation review program under section 115.



(K) The imposition of a limitation that is prohibited under section 151.

(b) INTERNAL APPEAL PROCESS.—

(1) IN GENERAL.—Each group health plan and health insurance issuer shall establish and maintain an internal appeal process under which any participant, beneficiary, or enrollee, or any provider or other person acting on behalf of such an individual with the individual's consent, who is dissatisfied with any appealable decision has the opportunity to appeal the decision through an internal appeal process. The appeal may be communicated orally.

(2) CONDUCT OF REVIEW.—

(A) IN GENERAL.—The process shall include a review of the decision by a physician or other health care professional (or professionals) who has been selected by the plan or issuer and who has not been involved in the appealable decision at issue in the appeal.

(B) AVAILABILITY AND PARTICIPATION OF CLINICAL PEERS.—The individuals conducting such review shall include one or more clinical peers (as defined in section 191(c)(2)) who have not been involved in the appealable decision at issue in the appeal.

1 (3) DEADLINE.—

2 (A) IN GENERAL.—Subject to subsection  
3 (c), the plan or issuer shall conclude each ap-  
4 peal as soon as possible after the time of the re-  
5 ceipt of the appeal in accordance with medical  
6 exigencies of the case involved, but in no event  
7 later than—

8 (i) 72 hours after the time of receipt  
9 of an expedited appeal, and

10 (ii) except as provided in subpara-  
11 graph (B), 30 business days after such  
12 time (or, if the participant, beneficiary, or  
13 enrollee supplies additional information  
14 that was not available to the plan or issuer  
15 at the time of the receipt of the appeal,  
16 after the date of supplying such additional  
17 information) in the case of all other ap-  
18 peals.

19 (B) EXTENSION.—In the case of an appeal  
20 that does not relate to a decision regarding an  
21 expedited appeal and that does not involve med-  
22 ical exigencies, if a group health plan or health  
23 insurance issuer is unable to conclude the ap-  
24 peal within the time period provided under sub-  
25 paragraph (A)(ii) due to circumstances beyond

1 the control of the plan or issuer, the deadline  
2 shall be extended for up to an additional 10  
3 business days if the plan or issuer provides, on  
4 or before 10 days before the deadline otherwise  
5 applicable, written notice to the participant,  
6 beneficiary, or enrollee and the provider in-  
7 volved of the extension and the reasons for the  
8 extension.

9 (4) NOTICE.—If a plan or issuer denies an ap-  
10 peal, the plan or issuer shall provide the participant,  
11 beneficiary, or enrollee and provider involved with  
12 notice in printed form of the denial and the reasons  
13 therefore, together with a notice in printed form of  
14 rights to any further appeal.

15 (c) EXPEDITED REVIEW PROCESS.—

16 (1) IN GENERAL.—A group health plan, and a  
17 health insurance issuer, shall establish procedures in  
18 writing for the expedited consideration of appeals  
19 under subsection (b) in situations in which the appli-  
20 cation of the normal timeframe for making a deter-  
21 mination could seriously jeopardize the life or health  
22 of the participant, beneficiary, or enrollee (including  
23 in the case of a child, development) or such an indi-  
24 vidual's ability to regain maximum function.

25 (2) PROCESS.—Under such procedures—

1           (A) the request for expedited appeal may  
2           be submitted orally or in writing by an individ-  
3           ual or provider who is otherwise entitled to re-  
4           quest the appeal;

5           (B) all necessary information, including  
6           the plan's or issuer's decision, shall be trans-  
7           mitted between the plan or issuer and the re-  
8           quester by telephone, facsimile, or other simi-  
9           larly expeditious available method; and

10          (C) the plan or issuer shall expedite the  
11          appeal if the request for an expedited appeal is  
12          submitted under subparagraph (A) by a physi-  
13          cian and the request indicates that the situation  
14          described in paragraph (1) exists.

15          (d) DIRECT USE OF FURTHER APPEALS.—In the  
16          event that the plan or issuer fails to comply with any of  
17          the deadlines for completion of appeals under this section  
18          or in the event that the plan or issuer for any reason ex-  
19          pressly waives its rights to an internal review of an appeal  
20          under subsection (b), the participant, beneficiary, or en-  
21          rollee involved and the provider involved shall be relieved  
22          of any obligation to complete the appeal involved and may,  
23          at such an individual's or provider's option, proceed di-  
24          rectly to seek further appeal through any applicable exter-  
25          nal appeals process.



1 **SEC. 133. EXTERNAL APPEALS OF ADVERSE DETERMINA-**  
2 **TIONS.**

3 (a) **RIGHT TO EXTERNAL APPEAL.—**

4 (1) **IN GENERAL.**—A group health plan, and a  
5 health insurance issuer offering group health insur-  
6 ance coverage, shall provide for an external appeals  
7 process that meets the requirements of this section  
8 in the case of an externally appealable decision de-  
9 scribed in paragraph (2). The appropriate Secretary  
10 shall establish standards to carry out such require-  
11 ments.

12 (2) **EXTERNALLY APPEALABLE DECISION DE-**  
13 **FINED.**—For purposes of this section, the term “ex-  
14 ternally appealable decision” means an appealable  
15 decision (as defined in section 132(a)(2)) if—

16 (A) the amount involved exceeds a signifi-  
17 cant threshold; or

18 (B) the patient’s life or health is jeopard-  
19 ized (including, in the case of a child, develop-  
20 ment) as a consequence of the decision.

21 Such term does not include a denial of coverage for  
22 services that are specifically listed in plan or cov-  
23 erage documents as excluded from coverage.

24 (3) **EXHAUSTION OF INTERNAL APPEALS PROC-**  
25 **ESS.**—A plan or issuer may condition the use of an  
26 external appeal process in the case of an externally

1       appealable decision upon completion of the internal  
2       review process provided under section 132, but only  
3       if the decision is made in a timely basis consistent  
4       with the deadlines provided under this subtitle.

5       (b) GENERAL ELEMENTS OF EXTERNAL APPEALS  
6       PROCESS.—

7               (1) CONTRACT WITH QUALIFIED EXTERNAL AP-  
8       PEAL ENTITY.—

9               (A) CONTRACT REQUIREMENT.—Subject to  
10       subparagraph (B), the external appeal process  
11       under this section of a plan or issuer shall be  
12       conducted under a contract between the plan or  
13       issuer and one or more qualified external appeal  
14       entities (as defined in subsection (c)).

15              (B) RESTRICTIONS ON QUALIFIED EXTER-  
16       NAL APPEAL ENTITY.—

17              (i) BY STATE FOR HEALTH INSUR-  
18       ANCE ISSUERS.—With respect to health in-  
19       surance issuers in a State, the State may  
20       provide for external review activities to be  
21       conducted by a qualified external appeal  
22       entity that is designated by the State or  
23       that is selected by the State in such a  
24       manner as to assure an unbiased deter-  
25       mination.

1 (ii) BY FEDERAL GOVERNMENT FOR  
2 GROUP HEALTH PLANS.—With respect to  
3 group health plans, the appropriate Sec-  
4 retary may exercise the same authority as  
5 a State may exercise with respect to health  
6 insurance issuers under clause (i). Such  
7 authority may include requiring the use of  
8 the qualified external appeal entity des-  
9 ignated or selected under such clause.

10 (iii) LIMITATION ON PLAN OR ISSUER  
11 SELECTION.—If an applicable authority  
12 permits more than one entity to qualify as  
13 a qualified external appeal entity with re-  
14 spect to a group health plan or health in-  
15 surance issuer and the plan or issuer may  
16 select among such qualified entities, the  
17 applicable authority—

18 (I) shall assure that the selection  
19 process will not create any incentives  
20 for external appeal entities to make a  
21 decision in a biased manner, and

22 (II) shall implement procedures  
23 for auditing a sample of decisions by  
24 such entities to assure that no such

1 decisions are made in a biased man-  
2 ner.

3 (C) OTHER TERMS AND CONDITIONS.—

4 The terms and conditions of a contract under  
5 this paragraph shall be consistent with the  
6 standards the appropriate Secretary shall estab-  
7 lish to assure there is no real or apparent con-  
8 flict of interest in the conduct of external ap-  
9 peal activities. Such contract shall provide that  
10 the direct costs of the process (not including  
11 costs of representation of a participant, bene-  
12 ficiary, or enrollee) shall be paid by the plan or  
13 issuer, and not by the participant, beneficiary,  
14 or enrollee.

15 (2) ELEMENTS OF PROCESS.—An external ap-  
16 peal process shall be conducted consistent with  
17 standards established by the appropriate Secretary  
18 that include at least the following:

19 (A) FAIR PROCESS; DE NOVO DETERMINA-  
20 TION.—The process shall provide for a fair, de  
21 novo determination.

22 (B) DETERMINATION CONCERNING EXTER-  
23 NALLY APPEALABLE DECISIONS.—A qualified  
24 external appeal entity shall determine whether a



1 decision is an externally appealable decision and  
2 related decisions, including—

3 (i) whether such a decision involves an  
4 expedited appeal;

5 (ii) the appropriate deadlines for in-  
6 ternal review process required due to medi-  
7 cal exigencies in a case; and

8 (iii) whether such a process has been  
9 completed.

10 (C) OPPORTUNITY TO SUBMIT EVIDENCE,  
11 HAVE REPRESENTATION, AND MAKE ORAL  
12 PRESENTATION.—Each party to an externally  
13 appealable decision—

14 (i) may submit and review evidence  
15 related to the issues in dispute,

16 (ii) may use the assistance or rep-  
17 resentation of one or more individuals (any  
18 of whom may be an attorney), and

19 (iii) may make an oral presentation.

20 (D) PROVISION OF INFORMATION.—The  
21 plan or issuer involved shall provide timely ac-  
22 cess to all its records relating to the matter of  
23 the externally appealable decision and to all  
24 provisions of the plan or health insurance cov-

1 erage (including any coverage manual) relating  
2 to the matter.

3 (E) TIMELY DECISIONS.—A determination  
4 by the external appeal entity on the decision  
5 shall—

6 (i) be made orally or in writing and,  
7 if it is made orally, shall be supplied to the  
8 parties in writing as soon as possible;

9 (ii) be binding on the plan or issuer;

10 (iii) be made in accordance with the  
11 medical exigencies of the case involved, but  
12 in no event later than 60 days (or 72  
13 hours in the case of an expedited appeal)  
14 from the date of completion of the filing of  
15 notice of external appeal of the decision;

16 (iv) state, in layperson's language, the  
17 basis for the determination, including, if  
18 relevant, any basis in the terms or condi-  
19 tions of the plan or coverage; and

20 (v) inform the participant, beneficiary,  
21 or enrollee of the individual's rights to seek  
22 further review by the courts (or other proc-  
23 ess) of the external appeal determination.

24 (c) QUALIFICATIONS OF EXTERNAL APPEAL ENTI-  
25 TIES.—

(1) IN GENERAL.—For purposes of this section, the term “qualified external appeal entity” means, in relation to a plan or issuer, an entity (which may be a governmental entity) that is certified under paragraph (2) as meeting the following requirements:

(A) There is no real or apparent conflict of interest that would impede the entity conducting external appeal activities independent of the plan or issuer.

(B) The entity conducts external appeal activities through clinical peers.

(C) The entity has sufficient medical, legal, and other expertise and sufficient staffing to conduct external appeal activities for the plan or issuer on a timely basis consistent with subsection (b)(3)(E).

(D) The entity meets such other requirements as the appropriate Secretary may impose.

(2) CERTIFICATION OF EXTERNAL APPEAL ENTITIES.—

(A) IN GENERAL.—In order to be treated as a qualified external appeal entity with respect to—

1 (i) a group health plan, the entity  
2 must be certified (and, in accordance with  
3 subparagraph (B), periodically recertified)  
4 as meeting the requirements of paragraph  
5 (1) by the Secretary of Labor (or under a  
6 process recognized or approved by the Sec-  
7 retary of Labor); or

8 (ii) a health insurance issuer operat-  
9 ing in a State, the entity must be certified  
10 (and, in accordance with subparagraph  
11 (B), periodically recertified) as meeting  
12 such requirements by the applicable State  
13 authority (or, if the State has not estab-  
14 lished an adequate certification and recer-  
15 tification process, by the Secretary of  
16 Health and Human Services, or under a  
17 process recognized or approved by such  
18 Secretary).

19 (B) RECERTIFICATION PROCESS.—The ap-  
20 propriate Secretary shall develop standards for  
21 the recertification of external appeal entities.  
22 Such standards shall include a specification  
23 of—

24 (i) the information required to be sub-  
25 mitted as a condition of recertification on



the entity's performance of external appeal activities, which information shall include the number of cases reviewed, a summary of the disposition of those cases, the length of time in making determinations on those cases, and such information as may be necessary to assure the independence of the entity from the plans or issuers for which external appeal activities are being conducted; and

(ii) the periodicity which recertification will be required.

(d) CONTINUING LEGAL RIGHTS OF ENROLLEES.—

Nothing in this title shall be construed as removing any legal rights of participants, beneficiaries, enrollees, and others under State or Federal law, including the right to file judicial actions to enforce rights.

## **Subtitle E—Protecting the Doctor-Patient Relationship**

### **SEC. 141. PROHIBITION OF INTERFERENCE WITH CERTAIN MEDICAL COMMUNICATIONS.**

(a) PROHIBITION.—

(1) GENERAL RULE.—The provisions of any contract or agreement, or the operation of any contract or agreement, between a group health plan or

1 health insurance issuer in relation to health insur-  
2 ance coverage (including any partnership, associa-  
3 tion, or other organization that enters into or ad-  
4 ministers such a contract or agreement) and a  
5 health care provider (or group of health care provid-  
6 ers) shall not prohibit or restrict the provider from  
7 engaging in medical communications with the pro-  
8 vider's patient.

9 (2) NULLIFICATION.—Any contract provision or  
10 agreement that restricts or prohibits medical com-  
11 munications in violation of paragraph (1) shall be  
12 null and void.

13 (b) RULES OF CONSTRUCTION.—Nothing in this sec-  
14 tion shall be construed—

15 (1) to prohibit the enforcement, as part of a  
16 contract or agreement to which a health care pro-  
17 vider is a party, of any mutually agreed upon terms  
18 and conditions, including terms and conditions re-  
19 quiring a health care provider to participate in, and  
20 cooperate with, all programs, policies, and proce-  
21 dures developed or operated by a group health plan  
22 or health insurance issuer to assure, review, or im-  
23 prove the quality and effective utilization of health  
24 care services (if such utilization is according to  
25 guidelines or protocols that are based on clinical or

1 scientific evidence and the professional judgment of  
2 the provider) but only if the guidelines or protocols  
3 under such utilization do not prohibit or restrict  
4 medical communications between providers and their  
5 patients; or

6 (2) to permit a health care provider to mis-  
7 represent the scope of benefits covered under the  
8 group health plan or health insurance coverage or to  
9 otherwise require a group health plan health insur-  
10 ance issuer to reimburse providers for benefits not  
11 covered under the plan or coverage.

12 (c) MEDICAL COMMUNICATION DEFINED.—In this  
13 section:

14 (1) IN GENERAL.—The term “medical commu-  
15 nication” means any communication made by a  
16 health care provider with a patient of the health care  
17 provider (or the guardian or legal representative of  
18 such patient) with respect to—

19 (A) the patient’s health status, medical  
20 care, or treatment options;

21 (B) any utilization review requirements  
22 that may affect treatment options for the pa-  
23 tient; or

24 (C) any financial incentives that may af-  
25 fect the treatment of the patient.

1           (2) MISREPRESENTATION.—The term “medical  
2       communication” does not include a communication  
3       by a health care provider with a patient of the  
4       health care provider (or the guardian or legal rep-  
5       resentative of such patient) if the communication in-  
6       volves a knowing or willful misrepresentation by  
7       such provider.

8 **SEC. 142. PROHIBITION AGAINST TRANSFER OF INDEM-**  
9                           **NIFICATION OR IMPROPER INCENTIVE AR-**  
10                          **RANGEMENTS.**

11       (a) PROHIBITION OF TRANSFER OF INDEMNIFICA-  
12       TION.—

13           (1) IN GENERAL.—No contract or agreement  
14       between a group health plan or health insurance  
15       issuer (or any agent acting on behalf of such a plan  
16       or issuer) and a health care provider shall contain  
17       any provision purporting to transfer to the health  
18       care provider by indemnification or otherwise any li-  
19       ability relating to activities, actions, or omissions of  
20       the plan, issuer, or agent (as opposed to the pro-  
21       vider).

22           (2) NULLIFICATION.—Any contract or agree-  
23       ment provision described in paragraph (1) shall be  
24       null and void.



(b) PROHIBITION OF IMPROPER PHYSICIAN INCENTIVE PLANS.—

(1) IN GENERAL.—A group health plan and a health insurance issuer offering health insurance coverage may not operate any physician incentive plan (as defined in subparagraph (B) of section 1876(i)(8) of the Social Security Act) unless the requirements described in subparagraph (A) of such section are met with respect to such a plan.

(2) APPLICATION.—For purposes of carrying out paragraph (1), any reference in section 1876(i)(8) of the Social Security Act to the Secretary, an eligible organization, or an individual enrolled with the organization shall be treated as a reference to the applicable authority, a group health plan or health insurance issuer, respectively, and a participant, beneficiary, or enrollee with the plan or organization, respectively.

**SEC. 143. ADDITIONAL RULES REGARDING PARTICIPATION OF HEALTH CARE PROFESSIONALS.**

(a) PROCEDURES.—Insofar as a group health plan, or health insurance issuer that offers health insurance coverage, provides benefits through participating health care professionals, the plan or issuer shall establish reasonable procedures relating to the participation (under an agree-

1 ment between a professional and the plan or issuer) of  
2 such professionals under the plan or coverage. Such proce-  
3 dures shall include—

4 (1) providing notice of the rules regarding par-  
5 ticipation;

6 (2) providing written notice of participation de-  
7 cisions that are adverse to professionals; and

8 (3) providing a process within the plan or issuer  
9 for appealing such adverse decisions, including the  
10 presentation of information and views of the profes-  
11 sional regarding such decision.

12 (b) CONSULTATION IN MEDICAL POLICIES.—A group  
13 health plan, and health insurance issuer that offers health  
14 insurance coverage, shall consult with participating physi-  
15 cians (if any) regarding the plan's or issuer's medical pol-  
16 icy, quality, and medical management procedures.

17 **SEC. 144. PROTECTION FOR PATIENT ADVOCACY.**

18 (a) PROTECTION FOR USE OF UTILIZATION REVIEW  
19 AND GRIEVANCE PROCESS.—A group health plan, and a  
20 health insurance issuer with respect to the provision of  
21 health insurance coverage, may not retaliate against a par-  
22 ticipant, beneficiary, enrollee, or health care provider  
23 based on the participant's, beneficiary's, enrollee's or pro-  
24 vider's use of, or participation in, a utilization review proc-  
25 ess or a grievance process of the plan or issuer (including

1 an internal or external review or appeal process) under  
2 this title.

3 (b) PROTECTION FOR QUALITY ADVOCACY BY  
4 HEALTH CARE PROFESSIONALS.—

5 (1) IN GENERAL.—A group health plan or  
6 health insurance issuer may not retaliate or dis-  
7 criminate against a protected health care profes-  
8 sional because the professional in good faith—

9 (A) discloses information relating to the  
10 care, services, or conditions affecting one or  
11 more participants, beneficiaries, or enrollees of  
12 the plan or issuer to an appropriate public reg-  
13 ulatory agency, an appropriate private accredi-  
14 tation body, or appropriate management per-  
15 sonnel of the plan or issuer; or

16 (B) initiates, cooperates, or otherwise par-  
17 ticipates in an investigation or proceeding by  
18 such an agency with respect to such care, serv-  
19 ices, or conditions.

20 If an institutional health care provider is a partici-  
21 pating provider with such a plan or issuer or other-  
22 wise receives payments for benefits provided by such  
23 a plan or issuer, the provisions of the previous sen-  
24 tence shall apply to the provider in relation to care,  
25 services, or conditions affecting one or more patients

1 within an institutional health care provider in the  
2 same manner as they apply to the plan or issuer in  
3 relation to care, services, or conditions provided to  
4 one or more participants, beneficiaries, or enrollees;  
5 and for purposes of applying this sentence, any ref-  
6 erence to a plan or issuer is deemed a reference to  
7 the institutional health care provider.

8 (2) GOOD FAITH ACTION.—For purposes of  
9 paragraph (1), a protected health care professional  
10 is considered to be acting in good faith with respect  
11 to disclosure of information or participation if, with  
12 respect to the information disclosed as part of the  
13 action—

14 (A) the disclosure is made on the basis of  
15 personal knowledge and is consistent with that  
16 degree of learning and skill ordinarily possessed  
17 by health care professionals with the same li-  
18 censure or certification and the same experi-  
19 ence;

20 (B) the professional reasonably believes the  
21 information to be true;

22 (C) the information evidences either a vio-  
23 lation of a law, rule, or regulation, of an appli-  
24 cable accreditation standard, or of a generally  
25 recognized professional or clinical standard or



1       that a patient is in imminent hazard of loss of  
2       life or serious injury; and

3               (D) subject to subparagraphs (B) and (C)  
4       of paragraph (3), the professional has followed  
5       reasonable internal procedures of the plan,  
6       issuer, or institutional health care provider es-  
7       tablished for the purpose of addressing quality  
8       concerns before making the disclosure.

9       (3) EXCEPTION AND SPECIAL RULE.—

10            (A) GENERAL EXCEPTION.—Paragraph (1)  
11       does not protect disclosures that would violate  
12       Federal or State law or diminish or impair the  
13       rights of any person to the continued protection  
14       of confidentiality of communications provided  
15       by such law.

16            (B) NOTICE OF INTERNAL PROCEDURES.—  
17       Subparagraph (D) of paragraph (2) shall not  
18       apply unless the internal procedures involved  
19       are reasonably expected to be known to the  
20       health care professional involved. For purposes  
21       of this subparagraph, a health care professional  
22       is reasonably expected to know of internal pro-  
23       cedures if those procedures have been made  
24       available to the professional through distribu-  
25       tion or posting.

1 (C) INTERNAL PROCEDURE EXCEPTION.—

2 Subparagraph (D) of paragraph (2) also shall  
3 not apply if—

4 (i) the disclosure relates to an immi-  
5 nent hazard of loss of life or serious injury  
6 to a patient;

7 (ii) the disclosure is made to an ap-  
8 propriate private accreditation body pursu-  
9 ant to disclosure procedures established by  
10 the body; or

11 (iii) the disclosure is in response to an  
12 inquiry made in an investigation or pro-  
13 ceeding of an appropriate public regulatory  
14 agency and the information disclosed is  
15 limited to the scope of the investigation or  
16 proceeding.

17 (4) ADDITIONAL CONSIDERATIONS.—It shall  
18 not be a violation of paragraph (1) to take an ad-  
19 verse action against a protected health care profes-  
20 sional if the plan, issuer, or provider taking the ad-  
21 verse action involved demonstrates that it would  
22 have taken the same adverse action even in the ab-  
23 sence of the activities protected under such para-  
24 graph.

1           (5) NOTICE.—A group health plan, health in-  
2       surance issuer, and institutional health care provider  
3       shall post a notice, to be provided or approved by  
4       the Secretary of Labor, setting forth excerpts from,  
5       or summaries of, the pertinent provisions of this  
6       subsection and information pertaining to enforce-  
7       ment of such provisions.

8           (6) CONSTRUCTIONS.—

9               (A) DETERMINATIONS OF COVERAGE.—

10       Nothing in this subsection shall be construed to  
11       prohibit a plan or issuer from making a deter-  
12       mination not to pay for a particular medical  
13       treatment or service or the services of a type of  
14       health care professional.

15               (B) ENFORCEMENT OF PEER REVIEW PRO-  
16       TOCOLS AND INTERNAL PROCEDURES.—Noth-  
17       ing in this subsection shall be construed to pro-  
18       hibit a plan, issuer, or provider from establish-  
19       ing and enforcing reasonable peer review or uti-  
20       lization review protocols or determining whether  
21       a protected health care professional has com-  
22       plied with those protocols or from establishing  
23       and enforcing internal procedures for the pur-  
24       pose of addressing quality concerns.

1 (C) RELATION TO OTHER RIGHTS.—Noth-  
 2 ing in this subsection shall be construed to  
 3 abridge rights of participants, beneficiaries, en-  
 4 rollees, and protected health care professionals  
 5 under other applicable Federal or State laws.

6 (7) PROTECTED HEALTH CARE PROFESSIONAL  
 7 DEFINED.—For purposes of this subsection, the  
 8 term “protected health care professional” means an  
 9 individual who is a licensed or certified health care  
 10 professional and who—

11 (A) with respect to a group health plan or  
 12 health insurance issuer, is an employee of the  
 13 plan or issuer or has a contract with the plan  
 14 or issuer for provision of services for which ben-  
 15 efits are available under the plan or issuer; or

16 (B) with respect to an institutional health  
 17 care provider, is an employee of the provider or  
 18 has a contract or other arrangement with the  
 19 provider respecting the provision of health care  
 20 services.

## 21 **Subtitle F—Promoting Good** 22 **Medical Practice**

### 23 **SEC. 151. PROMOTING GOOD MEDICAL PRACTICE.**

24 (a) PROHIBITING ARBITRARY LIMITATIONS OR CON-  
 25 DITIONS FOR THE PROVISION OF SERVICES.—



(1) IN GENERAL.—A group health plan, and a health insurance issuer in connection with the provision of health insurance coverage, may not arbitrarily interfere with or alter the decision of the treating physician regarding the manner or setting in which particular services are delivered if the services are medically necessary or appropriate for treatment or diagnosis to the extent that such treatment or diagnosis is otherwise a covered benefit.

(2) CONSTRUCTION.—Paragraph (1) shall not be construed as prohibiting a plan or issuer from limiting the delivery of services to one or more health care providers within a network of such providers.

(3) MANNER OR SETTING DEFINED.—In paragraph (1), the term “manner or setting” means the location of treatment, such as whether treatment is provided on an inpatient or outpatient basis, and the duration of treatment, such as the number of days in a hospital. Such term does not include the coverage of a particular service or treatment.

(b) NO CHANGE IN COVERAGE.—Subsection (a) shall not be construed as requiring coverage of particular services the coverage of which is otherwise not covered under

1 the terms of the plan or coverage or from conducting utili-  
 2 zation review activities consistent with this subsection.

3 (c) MEDICAL NECESSITY OR APPROPRIATENESS DE-  
 4 FINED.—In subsection (a), the term “medically necessary  
 5 or appropriate” means, with respect to a service or benefit,  
 6 a service or benefit which is consistent with generally ac-  
 7 cepted principles of professional medical practice.

8 **SEC. 152. STANDARDS RELATING TO BENEFITS FOR CER-**  
 9 **TAIN BREAST CANCER TREATMENT.**

10 (a) INPATIENT CARE.—

11 (1) IN GENERAL.—A group health plan, and a  
 12 health insurance issuer offering group health insur-  
 13 ance coverage, that provides medical and surgical  
 14 benefits shall ensure that inpatient coverage with re-  
 15 spect to the treatment of breast cancer is provided  
 16 for a period of time as is determined by the attend-  
 17 ing physician, in his or her professional judgment  
 18 consistent with generally accepted medical stand-  
 19 ards, in consultation with the patient, to be medi-  
 20 cally appropriate following—

21 (A) a mastectomy;

22 (B) a lumpectomy; or

23 (C) a lymph node dissection for the treat-  
 24 ment of breast cancer.

1           (2) EXCEPTION.—Nothing in this section shall  
2       be construed as requiring the provision of inpatient  
3       coverage if the attending physician and patient de-  
4       termine that a shorter period of hospital stay is  
5       medically appropriate.

6       (b) PROHIBITIONS.—A group health plan, and a  
7       health insurance issuer offering group health insurance  
8       coverage in connection with a group health plan, may  
9       not—

10           (1) deny to a woman eligibility, or continued  
11       eligibility, to enroll or to renew coverage under the  
12       terms of the plan, solely for the purpose of avoiding  
13       the requirements of this section;

14           (2) provide monetary payments or rebates to  
15       women to encourage such women to accept less than  
16       the minimum protections available under this sec-  
17       tion;

18           (3) penalize or otherwise reduce or limit the re-  
19       imbursement of an attending provider because such  
20       provider provided care to an individual participant  
21       or beneficiary in accordance with this section;

22           (4) provide incentives (monetary or otherwise)  
23       to an attending provider to induce such provider to  
24       provide care to an individual participant or bene-  
25       ficiary in a manner inconsistent with this section; or

1           (5) subject to subsection (c)(3), restrict benefits  
2       for any portion of a period within a hospital length  
3       of stay required under subsection (a) in a manner  
4       which is less favorable than the benefits provided for  
5       any preceding portion of such stay.

6       (c) RULES OF CONSTRUCTION.—

7           (1) Nothing in this section shall be construed to  
8       require a woman who is a participant or  
9       beneficiary—

10           (A) to undergo a mastectomy or lymph  
11       node dissection in a hospital; or

12           (B) to stay in the hospital for a fixed pe-  
13       riod of time following a mastectomy or lymph  
14       node dissection.

15           (2) This section shall not apply with respect to  
16       any group health plan, or any group health insur-  
17       ance coverage offered by a health insurance issuer,  
18       which does not provide benefits for hospital lengths  
19       of stay in connection with a mastectomy or lymph  
20       node dissection for the treatment of breast cancer.

21           (3) Nothing in this section shall be construed as  
22       preventing a group health plan or issuer from impos-  
23       ing deductibles, coinsurance, or other cost-sharing in  
24       relation to benefits for hospital lengths of stay in  
25       connection with a mastectomy or lymph node dissec-



tion for the treatment of breast cancer under the plan (or under health insurance coverage offered in connection with a group health plan), except that such coinsurance or other cost-sharing for any portion of a period within a hospital length of stay required under subsection (a) may not be greater than such coinsurance or cost-sharing for any preceding portion of such stay.

(d) LEVEL AND TYPE OF REIMBURSEMENTS.—Nothing in this section shall be construed to prevent a group health plan or a health insurance issuer offering group health insurance coverage from negotiating the level and type of reimbursement with a provider for care provided in accordance with this section.

(e) EXCEPTION FOR HEALTH INSURANCE COVERAGE IN CERTAIN STATES.—

(1) IN GENERAL.—The requirements of this section shall not apply with respect to health insurance coverage if there is a State law (as defined in section 2723(d)(1) of the Public Health Service Act) for a State that regulates such coverage that is described in any of the following subparagraphs:

(A) Such State law requires such coverage to provide for at least a 48-hour hospital length of stay following a mastectomy performed for

1 treatment of breast cancer and at least a 24-  
2 hour hospital length of stay following a lymph  
3 node dissection for treatment of breast cancer.

4 (B) Such State law requires, in connection  
5 with such coverage for surgical treatment of  
6 breast cancer, that the hospital length of stay  
7 for such care is left to the decision of (or re-  
8 quired to be made by) the attending provider in  
9 consultation with the woman involved.

10 (2) CONSTRUCTION.—Section 2723(a)(1) of the  
11 Public Health Service Act and section 731(a)(1) of  
12 the Employee Retirement Income Security Act of  
13 1974 shall not be construed as superseding a State  
14 law described in paragraph (1).

## 15 **Subtitle G—Definitions**

### 16 **SEC. 191. DEFINITIONS.**

17 (a) INCORPORATION OF GENERAL DEFINITIONS.—  
18 The provisions of section 2971 of the Public Health Serv-  
19 ice Act shall apply for purposes of this title in the same  
20 manner as they apply for purposes of title XXVII of such  
21 Act.

22 (b) SECRETARY.—Except as otherwise provided, the  
23 term “Secretary” means the Secretary of Health and  
24 Human Services, in consultation with the Secretary of  
25 Labor and the Secretary of the Treasury and the term

1 “appropriate Secretary” means the Secretary of Health  
2 and Human Services in relation to carrying out this title  
3 under sections 2707 and 2753 of the Public Health Serv-  
4 ice Act, the Secretary of Labor in relation to carrying out  
5 this title under section 714 of the Employee Retirement  
6 Income Security Act of 1974, and the Secretary of the  
7 Treasury in relation to carrying out this title under chap-  
8 ter 100 and section 4980D of the Internal Revenue Code  
9 of 1986.

10 (c) ADDITIONAL DEFINITIONS.—For purposes of this  
11 title:

12 (1) APPLICABLE AUTHORITY.—The term “ap-  
13 plicable authority” means—

14 (A) in the case of a group health plan, the  
15 Secretary of Health and Human Services and  
16 the Secretary of Labor; and

17 (B) in the case of a health insurance issuer  
18 with respect to a specific provision of this title,  
19 the applicable State authority (as defined in  
20 section 2791(d) of the Public Health Service  
21 Act), or the Secretary of Health and Human  
22 Services, if such Secretary is enforcing such  
23 provision under section 2722(a)(2) or  
24 2761(a)(2) of the Public Health Service Act.

1           (2) CLINICAL PEER.—The term “clinical peer”  
2 means, with respect to a review or appeal, a physi-  
3 cian (allopathic or osteopathic) or other health care  
4 professional who holds a non-restricted license in a  
5 State and who is appropriately credentialed in the  
6 same or similar specialty as typically manages the  
7 medical condition, procedure, or treatment under re-  
8 view or appeal and includes a pediatric specialist  
9 where appropriate; except that only a physician may  
10 be a clinical peer with respect to the review or ap-  
11 peal of treatment rendered by a physician.

12           (3) HEALTH CARE PROVIDER.—The term  
13 “health care provider” includes a physician or other  
14 health care professional, as well as an institutional  
15 provider of health care services.

16           (4) NONPARTICIPATING.—The term “non-  
17 participating” means, with respect to a health care  
18 provider that provides health care items and services  
19 to a participant, beneficiary, or enrollee under group  
20 health plan or health insurance coverage, a health  
21 care provider that is not a participating health care  
22 provider with respect to such items and services.

23           (5) PARTICIPATING.—The term “participating”  
24 means, with respect to a health care provider that  
25 provides health care items and services to a partici-



1       pant, beneficiary, or enrollee under group health  
2       plan or health insurance coverage offered by a  
3       health insurance issuer, a health care provider that  
4       furnishes such items and services under a contract  
5       or other arrangement with the plan or issuer.

6   **SEC. 192. PREEMPTION; STATE FLEXIBILITY; CONSTRUC-**  
7                           **TION.**

8       (a) CONTINUED APPLICABILITY OF STATE LAW  
9       WITH RESPECT TO HEALTH INSURANCE ISSUERS.—

10           (1) IN GENERAL.—Subject to paragraph (2),  
11       this title shall not be construed to supersede any  
12       provision of State law which establishes, implements,  
13       or continues in effect any standard or requirement  
14       solely relating to health insurance issuers in connec-  
15       tion with group health insurance coverage except to  
16       the extent that such standard or requirement pre-  
17       vents the application of a requirement of this title.

18           (2) CONTINUED PREEMPTION WITH RESPECT  
19       TO GROUP HEALTH PLANS.—Nothing in this title  
20       shall be construed to affect or modify the provisions  
21       of section 514 of the Employee Retirement Income  
22       Security Act of 1974 with respect to group health  
23       plans.

24       (b) RULES OF CONSTRUCTION.—Except as provided  
25       in section 152, nothing in this title shall be construed as

1 requiring a group health plan or health insurance coverage  
2 to provide specific benefits under the terms of such plan  
3 or coverage.

4 (c) DEFINITIONS.—For purposes of this section:

5 (1) STATE LAW.—The term “State law” in-  
6 cludes all laws, decisions, rules, regulations, or other  
7 State action having the effect of law, of any State.  
8 A law of the United States applicable only to the  
9 District of Columbia shall be treated as a State law  
10 rather than a law of the United States.

11 (2) STATE.—The term “State” includes a  
12 State, the Northern Mariana Islands, any political  
13 subdivisions of a State or such Islands, or any agen-  
14 cy or instrumentality of either.

15 **SEC. 193. REGULATIONS.**

16 The Secretaries of Health and Human Services,  
17 Labor, and the Treasury shall issue such regulations as  
18 may be necessary or appropriate to carry out this title.  
19 Such regulations shall be issued consistent with section  
20 104 of Health Insurance Portability and Accountability  
21 Act of 1996. Such Secretaries may promulgate any in-  
22 terim final rules as the Secretaries determine are appro-  
23 priate to carry out this title.

1 **TITLE II—APPLICATION OF PA-**  
2 **TIENT PROTECTION STAND-**  
3 **ARDS TO GROUP HEALTH**  
4 **PLANS AND HEALTH INSUR-**  
5 **ANCE COVERAGE UNDER**  
6 **PUBLIC HEALTH SERVICE**  
7 **ACT**

8 **SEC. 201. APPLICATION TO GROUP HEALTH PLANS AND**  
9 **GROUP HEALTH INSURANCE COVERAGE.**

10 (a) IN GENERAL.—Subpart 2 of part A of title  
11 XXVII of the Public Health Service Act, as amended by  
12 the Omnibus Consolidated and Emergency Supplemental  
13 Appropriations Act, 1999 (Public Law 105-277), is  
14 amended by adding at the end the following new section:

15 **“SEC. 2707. PATIENT PROTECTION STANDARDS.**

16 “(a) IN GENERAL.—Each group health plan shall  
17 comply with patient protection requirements under title I  
18 of the Patients’ Bill of Rights Act of 1999, and each  
19 health insurance issuer shall comply with patient protec-  
20 tion requirements under such title with respect to group  
21 health insurance coverage it offers, and such requirements  
22 shall be deemed to be incorporated into this subsection.

23 “(b) NOTICE.—A group health plan shall comply with  
24 the notice requirement under section 711(d) of the Em-  
25 ployee Retirement Income Security Act of 1974 with re-

1 spect to the requirements referred to in subsection (a) and  
 2 a health insurance issuer shall comply with such notice  
 3 requirement as if such section applied to such issuer and  
 4 such issuer were a group health plan.”.

5 (b) CONFORMING AMENDMENT.—Section  
 6 2721(b)(2)(A) of the Public Health Service Act (42  
 7 U.S.C. 300gg-21(b)(2)(A)) is amended by inserting  
 8 “(other than section 2707)” after “requirements of such  
 9 subparts”.

10 **SEC. 202. APPLICATION TO INDIVIDUAL HEALTH INSUR-**  
 11 **ANCE COVERAGE.**

12 Subpart 3 of part B of title XXVII of the Public  
 13 Health Service Act, as amended by the Omnibus Consoli-  
 14 dated and Emergency Supplemental Appropriations Act,  
 15 1999 (Public Law 105-277), is amended by adding at the  
 16 end the following new section:

17 **“SEC. 2753. PATIENT PROTECTION STANDARDS.**

18 “(a) IN GENERAL.—Each health insurance issuer  
 19 shall comply with patient protection requirements under  
 20 title I of the Patients’ Bill of Rights Act of 1999 with  
 21 respect to individual health insurance coverage it offers,  
 22 and such requirements shall be deemed to be incorporated  
 23 into this subsection.

24 “(b) NOTICE.—A health insurance issuer under this  
 25 part shall comply with the notice requirement under sec-



tion 711(d) of the Employee Retirement Income Security Act of 1974 with respect to the requirements of such title as if such section applied to such issuer and such issuer were a group health plan.”.

## **TITLE III—AMENDMENTS TO THE EMPLOYEE RETIREMENT INCOME SECURITY ACT OF 1974**

### **SEC. 301. APPLICATION OF PATIENT PROTECTION STANDARDS TO GROUP HEALTH PLANS AND GROUP HEALTH INSURANCE COVERAGE UNDER THE EMPLOYEE RETIREMENT INCOME SECURITY ACT OF 1974.**

(a) IN GENERAL.—Subpart B of part 7 of subtitle B of title I of the Employee Retirement Income Security Act of 1974, as amended by the Omnibus Consolidated and Emergency Supplemental Appropriations Act, 1999 (Public Law 105-277), is amended by adding at the end the following:

#### **“SEC. 714. PATIENT PROTECTION STANDARDS.**

“(a) IN GENERAL.—Subject to subsection (b), a group health plan (and a health insurance issuer offering group health insurance coverage in connection with such a plan) shall comply with the requirements of title I of the Patients’ Bill of Rights Act of 1999 (as in effect as

1 of the date of the enactment of such Act), and such re-  
2 quirements shall be deemed to be incorporated into this  
3 subsection.

4 “(b) PLAN SATISFACTION OF CERTAIN REQUIRE-  
5 MENTS.—

6 “(1) SATISFACTION OF CERTAIN REQUIRE-  
7 MENTS THROUGH INSURANCE.—For purposes of  
8 subsection (a), insofar as a group health plan pro-  
9 vides benefits in the form of health insurance cov-  
10 erage through a health insurance issuer, the plan  
11 shall be treated as meeting the following require-  
12 ments of title I of the Patients’ Bill of Rights Act  
13 of 1999 with respect to such benefits and not be  
14 considered as failing to meet such requirements be-  
15 cause of a failure of the issuer to meet such require-  
16 ments so long as the plan sponsor or its representa-  
17 tives did not cause such failure by the issuer:

18 “(A) Section 101 (relating to access to  
19 emergency care).

20 “(B) Section 102(a)(1) (relating to offer-  
21 ing option to purchase point-of-service cov-  
22 erage), but only insofar as the plan is meeting  
23 such requirement through an agreement with  
24 the issuer to offer the option to purchase point-  
25 of-service coverage under such section.

1           “(C) Section 103 (relating to choice of pro-  
2           viders).

3           “(D) Section 104 (relating to access to  
4           specialty care).

5           “(E) Section 105(a)(1) (relating to con-  
6           tinuity in case of termination of provider con-  
7           tract) and section 105(a)(2) (relating to con-  
8           tinuity in case of termination of issuer con-  
9           tract), but only insofar as a replacement issuer  
10          assumes the obligation for continuity of care.

11          “(F) Section 106 (relating to coverage for  
12          individuals participating in approved clinical  
13          trials.)

14          “(G) Section 107 (relating to access to  
15          needed prescription drugs).

16          “(H) Section 108 (relating to adequacy of  
17          provider network).

18          “(I) Subtitle B (relating to quality assur-  
19          ance).

20          “(J) Section 143 (relating to additional  
21          rules regarding participation of health care pro-  
22          fessionals).

23          “(K) Section 152 (relating to standards re-  
24          lating to benefits for certain breast cancer  
25          treatment).

1           “(2) INFORMATION.—With respect to informa-  
2           tion required to be provided or made available under  
3           section 121, in the case of a group health plan that  
4           provides benefits in the form of health insurance  
5           coverage through a health insurance issuer, the Sec-  
6           retary shall determine the circumstances under  
7           which the plan is not required to provide or make  
8           available the information (and is not liable for the  
9           issuer’s failure to provide or make available the in-  
10          formation), if the issuer is obligated to provide and  
11          make available (or provides and makes available)  
12          such information.

13           “(3) GRIEVANCE AND INTERNAL APPEALS.—  
14          With respect to the grievance system and internal  
15          appeals process required to be established under sec-  
16          tions 131 and 132, in the case of a group health  
17          plan that provides benefits in the form of health in-  
18          surance coverage through a health insurance issuer,  
19          the Secretary shall determine the circumstances  
20          under which the plan is not required to provide for  
21          such system and process (and is not liable for the  
22          issuer’s failure to provide for such system and proc-  
23          ess), if the issuer is obligated to provide for (and  
24          provides for) such system and process.



1           “(4) EXTERNAL APPEALS.—Pursuant to rules  
2 of the Secretary, insofar as a group health plan en-  
3 ters into a contract with a qualified external appeal  
4 entity for the conduct of external appeal activities in  
5 accordance with section 133, the plan shall be treat-  
6 ed as meeting the requirement of such section and  
7 is not liable for the entity’s failure to meet any re-  
8 quirements under such section.

9           “(5) APPLICATION TO PROHIBITIONS.—Pursu-  
10 ant to rules of the Secretary, if a health insurance  
11 issuer offers health insurance coverage in connection  
12 with a group health plan and takes an action in vio-  
13 lation of any of the following sections, the group  
14 health plan shall not be liable for such violation un-  
15 less the plan caused such violation:

16                   “(A) Section 109 (relating to non-  
17 discrimination in delivery of services).

18                   “(B) Section 141 (relating to prohibition  
19 of interference with certain medical communica-  
20 tions).

21                   “(C) Section 142 (relating to prohibition  
22 against transfer of indemnification or improper  
23 incentive arrangements).

24                   “(D) Section 144 (relating to prohibition  
25 on retaliation).

1                   “(E) Section 151 (relating to promoting  
2                   good medical practice).

3                   “(6) CONSTRUCTION.—Nothing in this sub-  
4                   section shall be construed to affect or modify the re-  
5                   sponsibilities of the fiduciaries of a group health  
6                   plan under part 4 of subtitle B.

7                   “(7) APPLICATION TO CERTAIN PROHIBITIONS  
8                   AGAINST RETALIATION.—With respect to compliance  
9                   with the requirements of section 144(b)(1) of the  
10                  Patients’ Bill of Rights Act of 1999, for purposes of  
11                  this subtitle the term ‘group health plan’ is deemed  
12                  to include a reference to an institutional health care  
13                  provider.

14                  “(c) ENFORCEMENT OF CERTAIN REQUIREMENTS.—

15                  “(1) COMPLAINTS.—Any protected health care  
16                  professional who believes that the professional has  
17                  been retaliated or discriminated against in violation  
18                  of section 144(b)(1) of the Patients’ Bill of Rights  
19                  Act of 1999 may file with the Secretary a complaint  
20                  within 180 days of the date of the alleged retaliation  
21                  or discrimination.

22                  “(2) INVESTIGATION.—The Secretary shall in-  
23                  vestigate such complaints and shall determine if a  
24                  violation of such section has occurred and, if so,  
25                  shall issue an order to ensure that the protected

1 health care professional does not suffer any loss of  
2 position, pay, or benefits in relation to the plan,  
3 issuer, or provider involved, as a result of the viola-  
4 tion found by the Secretary.

5 “(d) CONFORMING REGULATIONS.—The Secretary  
6 may issue regulations to coordinate the requirements on  
7 group health plans under this section with the require-  
8 ments imposed under the other provisions of this title.”.

9 (b) SATISFACTION OF ERISA CLAIMS PROCEDURE  
10 REQUIREMENT.—Section 503 of the Employee Retirement  
11 Income Security Act of 1974 (29 U.S.C. 1133) is amended  
12 by inserting “(a)” after “SEC. 503.” and by adding at  
13 the end the following new subsection:

14 “(b) In the case of a group health plan (as defined  
15 in section 733) compliance with the requirements of sub-  
16 title D (and section 115) of title I of the Patients’ Bill  
17 of Rights Act of 1999 in the case of a claims denial shall  
18 be deemed compliance with subsection (a) with respect to  
19 such claims denial.”.

20 (c) CONFORMING AMENDMENTS.—

21 (1) Section 732(a) of the Employee Retirement  
22 Income Security Act of 1974 (29 U.S.C. 1185(a)) is  
23 amended by striking “section 711” and inserting  
24 “sections 711 and 714”.

1           (2) The table of contents in section 1 of the  
 2       Employee Retirement Income Security Act of 1974,  
 3       as amended by the Omnibus Consolidated and  
 4       Emergency Supplemental Appropriations Act, 1999  
 5       (Public Law 105-277), is amended by inserting  
 6       after the item relating to section 713 the following  
 7       new item:

“Sec. 714. Patient protection standards.”.

8           (3) Section 502(b)(3) of the Employee Retire-  
 9       ment Income Security Act of 1974 (29 U.S.C.  
 10      1132(b)(3)) is amended by inserting “(other than  
 11      section 144(b))” after “part 7”.

12   **SEC. 302. ERISA PREEMPTION NOT TO APPLY TO CERTAIN**  
 13                   **ACTIONS INVOLVING HEALTH INSURANCE**  
 14                   **POLICYHOLDERS.**

15       (a) IN GENERAL.—Section 514 of the Employee Re-  
 16      tirement Income Security Act of 1974 (29 U.S.C. 1144)  
 17      is amended by adding at the end the following subsection:

18       “(e) PREEMPTION NOT TO APPLY TO CERTAIN AC-  
 19      TIONS ARISING OUT OF PROVISION OF HEALTH BENE-  
 20      FITS.—

21       “(1) IN GENERAL.—Except as provided in this  
 22      subsection, nothing in this title shall be construed to  
 23      invalidate, impair, or supersede any cause of action  
 24      brought by a plan participant or beneficiary (or the  
 25      estate of a plan participant or beneficiary) under



1 State law to recover damages resulting from per-  
2 sonal injury or for wrongful death against any  
3 person—

4 “(A) in connection with the provision of in-  
5 surance, administrative services, or medical  
6 services by such person to or for a group health  
7 plan (as defined in section 733), or

8 “(B) that arises out of the arrangement by  
9 such person for the provision of such insurance,  
10 administrative services, or medical services by  
11 other persons.

12 “(2) EXCEPTION FOR EMPLOYERS AND OTHER  
13 PLAN SPONSORS.—

14 “(A) IN GENERAL.—Subject to subpara-  
15 graph (B), paragraph (1) does not authorize—

16 “(i) any cause of action against an  
17 employer or other plan sponsor maintain-  
18 ing the group health plan or against an  
19 employee of such an employer or sponsor  
20 acting within the scope of employment, or

21 “(ii) a right of recovery or indemnity  
22 by a person against an employer or other  
23 plan sponsor (or such an employee) for  
24 damages assessed against the person pur-

1           suant to a cause of action under paragraph  
2           (1).

3           “(B) SPECIAL RULE.—Subparagraph (A)  
4           shall not preclude any cause of action described  
5           in paragraph (1) against an employer or other  
6           plan sponsor (or against an employee of such  
7           an employer or sponsor acting within the scope  
8           of employment) if—

9                   “(i) such action is based on the em-  
10                  ployer’s or other plan sponsor’s (or em-  
11                  ployee’s) exercise of discretionary authority  
12                  to make a decision on a claim for benefits  
13                  covered under the plan or health insurance  
14                  coverage in the case at issue; and

15                  “(ii) the exercise by such employer or  
16                  other plan sponsor (or employee of such  
17                  authority) resulted in personal injury or  
18                  wrongful death.

19           “(3) CONSTRUCTION.—Nothing in this sub-  
20           section shall be construed as permitting a cause of  
21           action under State law for the failure to provide an  
22           item or service which is not covered under the group  
23           health plan involved.

24           “(4) PERSONAL INJURY DEFINED.—For pur-  
25           poses of this subsection, the term ‘personal injury’

1 means a physical injury and includes an injury arising out of the treatment (or failure to treat) a mental illness or disease.”.

4 (b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply to acts and omissions occurring on or after the date of the enactment of this Act from which a cause of action arises.

8 **TITLE IV—APPLICATION TO**  
 9 **GROUP HEALTH PLANS**  
 10 **UNDER THE INTERNAL REVENUE**  
 11 **CODE OF 1986**

12 **SEC. 401. AMENDMENTS TO THE INTERNAL REVENUE CODE**  
 13 **OF 1986.**

14 Subchapter B of chapter 100 of the Internal Revenue Code of 1986 (as amended by section 1531(a) of the Taxpayer Relief Act of 1997) is amended—

17 (1) in the table of sections, by inserting after  
 18 the item relating to section 9812 the following new  
 19 item:

“Sec. 9813. Standard relating to patient freedom of choice.”;  
 and

20 (2) by inserting after section 9812 the following:  
 21

1 **“SEC. 9813. STANDARD RELATING TO PATIENTS’ BILL OF**  
2 **RIGHTS.**

3 “A group health plan shall comply with the require-  
4 ments of title I of the Patients’ Bill of Rights Act of 1999  
5 (as in effect as of the date of the enactment of such Act),  
6 and such requirements shall be deemed to be incorporated  
7 into this section.”.

8 **TITLE V—EFFECTIVE DATES; CO-**  
9 **ORDINATION IN IMPLEMEN-**  
10 **TATION**

11 **SEC. 501. EFFECTIVE DATES AND RELATED RULES.**

12 (a) **GROUP HEALTH COVERAGE.—**

13 (1) **IN GENERAL.—**Subject to paragraph (2),  
14 the amendments made by sections 201(a), 301, and  
15 401 (and title I insofar as it relates to such sections)  
16 shall apply with respect to group health plans, and  
17 health insurance coverage offered in connection with  
18 group health plans, for plan years beginning on or  
19 after January 1, 2000 (in this section referred to as  
20 the “general effective date”).

21 (2) **TREATMENT OF COLLECTIVE BARGAINING**  
22 **AGREEMENTS.—**In the case of a group health plan  
23 maintained pursuant to 1 or more collective bargain-  
24 ing agreements between employee representatives  
25 and 1 or more employers ratified before the date of  
26 enactment of this Act, the amendments made by sec-



tions 201(a), 301, and 401 (and title I insofar as it relates to such sections) shall not apply to plan years beginning before the later of—

(A) the date on which the last collective bargaining agreements relating to the plan terminates (determined without regard to any extension thereof agreed to after the date of enactment of this Act), or

(B) the general effective date.

For purposes of subparagraph (A), any plan amendment made pursuant to a collective bargaining agreement relating to the plan which amends the plan solely to conform to any requirement added by this Act shall not be treated as a termination of such collective bargaining agreement.

(b) INDIVIDUAL HEALTH INSURANCE COVERAGE.—

The amendments made by section 202 shall apply with respect to individual health insurance coverage offered, sold, issued, renewed, in effect, or operated in the individual market on or after the general effective date.

(c) TREATMENT OF RELIGIOUS NONMEDICAL PROVIDERS.—

(1) IN GENERAL.—Nothing in this Act (or the amendments made thereby) shall be construed to—

1 (A) restrict or limit the right of group  
2 health plans, and of health insurance issuers of-  
3 fering health insurance coverage, to include as  
4 providers religious nonmedical providers;

5 (B) require such plans or issuers to—

6 (i) utilize medically based eligibility  
7 standards or criteria in deciding provider  
8 status of religious nonmedical providers;

9 (ii) use medical professionals or cri-  
10 teria to decide patient access to religious  
11 nonmedical providers;

12 (iii) utilize medical professionals or  
13 criteria in making decisions in internal or  
14 external appeals regarding coverage for  
15 care by religious nonmedical providers; or

16 (iv) compel a participant or bene-  
17 ficiary to undergo a medical examination  
18 or test as a condition of receiving health  
19 insurance coverage for treatment by a reli-  
20 gious nonmedical provider; or

21 (C) require such plans or issuers to ex-  
22 clude religious nonmedical providers because  
23 they do not provide medical or other required  
24 data, if such data is inconsistent with the reli-

1           gious nonmedical treatment or nursing care  
2           provided by the provider.

3           (2) RELIGIOUS NONMEDICAL PROVIDER.—For  
4           purposes of this subsection, the term “religious non-  
5           medical provider” means a provider who provides no  
6           medical care but who provides only religious non-  
7           medical treatment or religious nonmedical nursing  
8           care.

9   **SEC. 502. COORDINATION IN IMPLEMENTATION.**

10          Section 104(1) of Health Insurance Portability and  
11   Accountability Act of 1996 is amended by striking “this  
12   subtitle (and the amendments made by this subtitle and  
13   section 401)” and inserting “the provisions of part 7 of  
14   subtitle B of title I of the Employee Retirement Income  
15   Security Act of 1974, the provisions of parts A and C of  
16   title XXVII of the Public Health Service Act, chapter 100  
17   of the Internal Revenue Code of 1986, and title I of the  
18   Patients’ Bill of Rights Act of 1999”.

○



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